

04 May 2021

File Ref: OIAP-7-19181

**Tony Randle** 

By email: <a href="mailto:fyi-request-15050-83c7d6b0@requests.fyi.org.nz">fyi-request-15050-83c7d6b0@requests.fyi.org.nz</a>

Dear Mr Randle,

## Request for information 2021-072

I refer to your request for information dated 1 April 2021 which was received by Greater Wellington Regional Council (Greater Wellington) on 1 April 2021. You have requested the following:

- "A) Can the GWRC please provide a complete copy of the detailed calculations that were used to provide the General Rates information in the draft 2021/22 LTP?
- B) Can the GWRC please provide a complete copy of the calculations of the 2021/22 General Rate allocation to ratepayers?
- C) Can the GWRC please provide a complete copy of the detailed costs for the cost amounts used in the calculation of the 2021/22 General Rates ?
- D) Can the GWRC please provide a complete copy of the detailed revenue for the revenue amounts used in the calculation of the 2021/22 General Rates?
- E) Can the GWRC please provide a complete copy of the detailed calculations that were used to provide the Transport Rates information in the draft 2021/22 LTP?
- F) Can the GWRC please provide a complete copy of the calculations of the 2021/22 Transport Rate allocation to ratepayers?
- G) Can the GWRC please provide a complete copy of the detailed costs for the cost amounts used in the calculation of the 2021/22 Transport Rates?
- H) Can the GWRC please provide a complete copy of the detailed revenue for the revenue amounts used in the calculation of the 2021/22 Transport Rates?

- I) Can the GWRC please provide a copy of the changes (contributions and withdrawals) from the Transport Reserve over the past three years including the source for the contributions and the target for the withdrawals?
- *J) Can the GWRC please provide a copy of any reports or presentations to GWRC councillors at Annual Plan 2021/22 workshops?*

The JCA also has an interest in the fare increases proposed in the GWRC LTP and some supporting information is requested.

- K) Can the GWRC please provide a copy of any reports, presentations or workshop material on the public transport fares increase proposed in the GWRC LTP?
- L) Can the GWRC please provide a copy of any reports, presentations or workshop material on the impact of the public transport fares increases proposed in the GWRC LTP?
- M) Can the GWRC please provide a copy of the detailed calculations of the Farebox Recovery Ratios used to support the fare increases proposed in the 2021/22 LTP?

The JCA notes the GWRC is specifically consulting on some significant projects and supporting information on this proposals is also requested.

- N) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for "Decarbonisation -Bus Fleet electrification including 169 growth buses and 272 renewals." that has a LTP cost of \$204M?
- O) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for "Wairarapa and Manawatu Carriage Long Distance Rolling Stock Design and build (15 4 carriage units)" that has a LTP cost of \$653M (Option 1)?
- P) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for "Wairarapa and Manawatu Carriage Long Distance Rolling Stock Design and build (15 4 carriage units)" that has a LTP cost of \$353M (Option 2)?
- Q) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for "Wairarapa and Manawatu Carriage Associated Operational costs" that has a LTP cost of \$61M?
- R) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for "Wairarapa and Manawatu Carriage Maintenance Depot design and build" that has a LTP cost of \$23M?

- S) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for "Wellington Rail Development Plan Additional Rolling Stock (15 2 carriage units) to increase capacity in electrified area in 2027-2030" that has a LTP cost of \$134M 2
- T) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for "Wellington Rail Development Plan- Associated Operational costs" that has a LTP cost of \$37M?
- U) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for Option 1 "Sow the seeds now" that has a LTP cost of \$25.4M?
- V) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for Option 1 "Beat about the bush" that has a LTP cost of \$17.6M?

Greater Wellington's response follows:

- "A) Can the GWRC please provide a complete copy of the detailed calculations that were used to provide the General Rates information in the draft 2021/22 LTP?
- B) Can the GWRC please provide a complete copy of the calculations of the 2021/22 General Rate allocation to ratepayers?
- D) Can the GWRC please provide a complete copy of the detailed revenue for the revenue amounts used in the calculation of the 2021/22 General Rates?

The information requested in parts A, B and D of your request can be accessed in the excel document below:

- Attachment 1 A, B, D Copy of draft rates
- C) Can the GWRC please provide a complete copy of the detailed costs for the cost amounts used in the calculation of the 2021/22 General Rates ?

Costs are built up across all Greater Wellington Activity Groups to support their strategic priorities. The Activity Groups costs and overall Greater Wellington costs are accessible in the Long Term Plan supporting documentation from page 150. You can access the supporting information PDF via the following link:

https://haveyoursay.gw.govt.nz/long-term-plan?tool=news feed

- E) Can the GWRC please provide a complete copy of the detailed calculations that were used to provide the Transport Rates information in the draft 2021/22 LTP?
- F) Can the GWRC please provide a complete copy of the calculations of the 2021/22 Transport Rate allocation to ratepayers?
- G) Can the GWRC please provide a complete copy of the detailed costs for the cost amounts used in the calculation of the 2021/22 Transport Rates?
- H) Can the GWRC please provide a complete copy of the detailed revenue for the revenue amounts used in the calculation of the 2021/22 Transport Rates?

The information requested in part E – H of your request can be sourced in the following excel documents:

- Attachment 2 E H Data
- Attachment 3 E H Formula

Under the performance-based contracts, the payments to the operators are subject to an obligation of confidence. This information has been withheld in accordance with section 7(2)(b)(ii) of the Local Government Official Information and Meetings Act 1987 (the Act) on the ground that releasing this information would be likely to unreasonably prejudice the commercial position of the operators or suppliers in a competitive market. The information is redacted accordingly in the attachments.

We have considered whether the public interest in the requested information outweighs Greater Wellington's need to withhold certain aspects of the requested information. As a result, we do not consider that the public interest outweighs Greater Wellington's reason for withholding parts of the document under the grounds identified above.

I) Can the GWRC please provide a copy of the changes (contributions and withdrawals) from the Transport Reserve over the past three years including the source for the contributions and the target for the withdrawals?

The information requested can be found in the following excel document:

Attachment 4 - I

J) Can the GWRC please provide a copy of any reports or presentations to GWRC councillors at Annual Plan 2021/22 workshops?

We received email clarification from you on 20 April clarifying this element of your request as below:

- We are interested in both the 3/10 year Long Term Plan view and the next year Annual Plan view.
- we are interested in the overview as well as a focus on the big ticket items (transport and flood protection)
- reports etc. done since July 2020 are fine for the purposes of this information request

The following information has been provided as attachments or via the associated links as indicated in the brackets following each bullet pointed item:

- 200820 LTP Council Workshop Economic and Financial Council Briefing (Attachment 11)
- 200922\_Climate Committee Meeting\_Carbon Reduction Pathways and the Long Term Plan (See <u>Climate Committee Order Paper for Meeting on 22 September 2020</u> – Report number 20.337 – Pages 21-31)
- 201029\_Council Meeting\_ Carbon Reduction Pathways and the Long Term Plan (See <u>Council Order Paper for Council Meeting on 29 October 2020</u> Report number 20.371 Pages 18-28)
- 201105\_LTP Council Workshop\_Budget Prioritasation\_Appendix 1\_LTP new initiatives (Attachment 12)
- 201105 LTP Council Workshop Budget Prioritisation Presentation (Attachment 13)
- 201117 LTP Council Workshop Financial Tools (Attachment 14)
- 201117\_LTP Council Workshop\_Presentation\_Audit NZ (Attachment 15)
- 201124 LTP Council Workshop Corporate Carbon Pathways (Attachment 16)
- 201124\_LTP Council Workshop\_Mana whenua capacity and capability (Attachment 17)
- 201210\_LTP Council Workshop\_Budget FS IS Foundations MOF Consultation (Attachment 18)
- 210225\_LTP Council Workshop\_Attachment 1- DRAFT LTP Consultation Document (Attachment 19)
- 210225\_LTP Council Workshop\_Attachment 2 Draft LTP 2021 Perf Measures\_Env and Flood (Attachment 20)
- 210225\_LTP Council Workshop\_Attachment 3 LTP 2021 Perf Measures\_Metlink (Attachment 21)
- 210225\_LTP Council Workshop\_Attachment 4 LTP 2021 Perf Measures\_Reg Strat and Part (Attachment 22)
- 210225\_LTP Council Workshop\_Attachment 5 LTP 2021 Perf Measures\_Water Supply (Attachment 23)
- 210225\_LTP Council Workshop\_Budget Performance Measures Consultation (Attachment 24)
- 210401\_Council Meeting\_Report\_Adoption of LTP CD and SI (See <u>Council Order Paper for Council Meeting on 1 April 2021</u> Report number 21.74 Pages 59-305)

Please note that in addition, significant transport decisions were made by Council through the preparation of the Regional Land Transport Plan and the Regional Public Transport Plan. The transport focus of the Long Term Plan has been on the decarbonisation of public transport.

## K) Can the GWRC please provide a copy of any reports, presentations or workshop material on the public transport fares increase proposed in the GWRC LTP?

On 29 October 2020, Council agreed to increase fares by inflation from 1 February 2021. The Council decision on fares and the Annual Fares Review report are publicly available on GWRC's website at the following link:

http://www.gw.govt.nz/assets/council-reports/Meeting Documents/7651 Agenda Council%2029%20October%202020%20Order%20paper.pdf

Attachments 5 and 6 are copies of the workshop materials presented to Council on 1 September 2020 and 8 October 2020 as part of the annual fares review process.

Please note that Council workshops do not have any formal agenda or minutes. Depending on the subject, presentations may outline the topics for consideration by Council in the workshops. No agenda or minutes have been recorded on the subject of fares review presented to the Council on 1 September 2020 and 8 October 2020.

## L) Can the GWRC please provide a copy of any reports, presentations or workshop material on the impact of the public transport fares increases proposed in the GWRC LTP?

The impacts of the fare increase are discussed in the Report 20.413 contained in the Agenda for the Council meeting on 29 October 2020 at <a href="https://www.gw.govt.nz/committee-meetings-calendar/detail/7651">https://www.gw.govt.nz/committee-meetings-calendar/detail/7651</a> and the Attachment 5 (Council workshop on 1 September 2020).

## M) Can the GWRC please provide a copy of the detailed calculations of the Farebox Recovery Ratios used to support the fare increases proposed in the 2021/22 LTP?

Attachments 7 and 8 are electronic copies of the calculations used for reporting on the actual and projections of the "User Contribution" and "Farebox Recovery ratios".

The outcome of the calculations are included in the Report 20.413 contained in the Agenda for the Council meeting on 29 October 2020 at <a href="https://www.gw.govt.nz/committee-meetings-calendar/detail/7651">https://www.gw.govt.nz/committee-meetings-calendar/detail/7651</a>.

Under the performance-based contracts, the payments to the operators are subject to an obligation of confidence. This information has been withheld in accordance with section 7(2)(b)(ii) of the Local Government Official Information and Meetings Act 1987 (the Act) on the ground that releasing this

information would be likely to unreasonably prejudice the commercial position of the operators or suppliers in a competitive market.

Accordingly, we have provided you with the requested information in two formats:

- Attachment 7: is an electronic copy of the calculations (with the actual and projected cost information relating to contracts deleted) in a format that gives the formulae
- Attachment 8: is an electronic copy of the calculations (with the actual and projected cost information relating to contracts deleted) in a format that gives the figures but does not give the formulae behind the figures

Please note that with these formats the values in the 'Summary Report' are affected in Attachment 7. This has occurred because the formulas in that part of the document rely on the redacted values in other worksheets. Where data has been deleted from a cell, the value of the cell becomes zero; however any formula that uses the redacted cell will still be visible in the formula bar.

N) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for "Decarbonisation -Bus Fleet electrification including 169 growth buses and 272 renewals." that has a LTP cost of \$204M?

Greater Wellington has undertaken some high level investigation, but the detailed investigation is yet to occur. We are currently seeking business case funding from Waka Kotahi. The business case will include a benefit cost assessment, detailed costings and a funding report. Accordingly I am refusing this part of your request under section 17(e) of the Local Government Official Information and Meetings Act as the information you have requested does not exist.

In January 2021 the Minister of Transport released a new policy stating that no new diesel buses are to be purchased from 2025. This direction from central government is consistent with Greater Wellington's Draft Regional Public Transport Plan 2021 which sets out provisions for decarbonising the bus fleet.

The figures incorporated in the draft LTP were calculated based on the high level investigation that was undertaken.

- O) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for "Wairarapa and Manawatu Carriage Long Distance Rolling Stock Design and build (15 4 carriage units)" that has a LTP cost of \$653M (Option 1)?
- P) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for "Wairarapa and Manawatu Carriage Long Distance Rolling Stock Design and build (15 4 carriage units)" that has a LTP cost of \$353M (Option 2)?

- Q) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for "Wairarapa and Manawatu Carriage Associated Operational costs" that has a LTP cost of \$61M?
- R) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for "Wairarapa and Manawatu Carriage Maintenance Depot design and build" that has a LTP cost of \$23M?
- S) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for "Wellington Rail Development Plan Additional Rolling Stock (15 2 carriage units) to increase capacity in electrified area in 2027-2030" that has a LTP cost of \$134M?
- T) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for "Wellington Rail Development Plan- Associated Operational costs" that has a LTP cost of \$37M?

Parts O – T of your request are answered below.

An indicative business case in respect of the Wairarapa and Manawatu Carriages, and the Additional Rolling Stock, was provided to Waka Kotahi in 2019 and is available on our website at the following link: <a href="http://www.gw.govt.nz/metlink-greater-wellington-s-public-transport-network/">http://www.gw.govt.nz/metlink-greater-wellington-s-public-transport-network/</a>

Following the submission of the Business Case, Greater Wellington obtained \$5 million of funding from Waka Kotahi in May 2020 to undertake further detailed investigations and prepare a Detailed Business Case and Procurement Strategy to support a funding application for new rolling stock.

Following a competitive tender process, Greater Wellington appointed a consortium headed by RPS Group to lead the Detailed Business Case preparation. The Consortium includes RPS, LYNXX and IPEX. The head contract was signed on 23 December 2020, with a contract starting date of 11 January 2021.

The key milestones for this phase of the project are as below:

Month (2021)	Phase of project
January	Project commencement
February	Passenger demand modelling
	Rolling stock requirements specification
March	Secondary energy mode analysis
	International rolling stock market sounding

Month (2021)	Phase of project
April	Network requirements
	Draft detailed business case
May	Funding options analysis
	Contracting options analysis
June	Internal endorsement of funding application
July	Final detailed business case
	Funding application

The proposed procurement of new rolling stock was included in the 2018-2028 Long Term Plan as well including it in the draft 2021-31 Long Term Plan. This is because we need to signal where we plan to invest over the next ten years, although the financial impact remains challenging to accurately predict.

The figures incorporated in the draft LTP were calculated based on the indicative business case.

- U) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for Option 1 "Sow the seeds now" that has a LTP cost of \$25.4M?
- V) Can the GWRC please provide a copy of business case, benefit cost assessment, the detailed costing and the detailed funding report for Option 1 "Beat about the bush" that has a LTP cost of \$17.6M?

Part U and V of your request are answered together. Please refer to the following attachments:

- Attachment 9 LTP pathways for council 20 Nov 2020
- Attachment 10 Parks Restoration Options

When Council declared a climate emergency in August 2019, it set ambitious goals for the organisation for be climate positive by 2035. Potential scenarios for emissions reduction pathways were identified, costs and emissions impacts estimated, and these were presented to Council on 24 November 2020. Each scenario was assessed against Council's climate goals, as to whether they would be achieved and by what margin. These costs are presented as estimates required for the ten year period, should the total amount be funded from rates. Our financial strategy is, however, to debt fund work in the first three years of the LTP. This means there will be some variance in the costs provided in the attachments and those presented in the LTP consultation document.

If you have any concerns with the decision(s) referred to in this letter, you have the right to request an investigation and review by the Ombudsman under section 27(3) of the Local Government Official Information and Meetings Act 1987.

Yours sincerely

Samantha Gain

General Manager, Corporate Services