

Hon Poto Williams

MP for Christchurch East

Minister for Building and Construction

Minister of Police

Associate Minister for Children

Associate Minister of Housing (Public Housing)



2021-187

Harold

fyi-request-15858-16fa8d5c@requests.fyi.org.nz

17 SEP 2021

Dear Harold

Thank you for your Official Information Act 1982 (OIA) request relating to the Multi-Agency Coordination and Intervention Programme (MACIP). Your request was transferred to me as Minister of Police on 19 July 2021. You sought:

- *Copies of all reports-back or briefings to the Minister for Police relating to the development and implementation of this programme, dated since the programme's inception*

Please find enclosed copies of the following two documents:

- RCOI: Multi-Agency Coordination and Intervention Programme (dated 3 December 2020)
- Agency Coordination and Intervention Programme (MACIP) Update (dated 17 February 2021) – talking points attached to this briefing have been withheld under section 9(2)(g)(i) of the OIA.

Please note that it has been necessary to withhold some information from these documents under the following grounds of the OIA:

- section 6(c): the making available of that information would be likely to prejudice the maintenance of the law. In this case, I believe the release of the information would be likely to prejudice the prevention of offences
- section 9(2)(a): to protect the privacy of natural persons. This typically relates to the phone numbers of officials.

In addition, I received a further three briefings that were not specifically about MACIP but did contain some information about it. As per section 16(1)(e) of the OIA, I have provided you the relevant text from these two briefings as excerpts. You will find these enclosed. Please note some information has been withheld from these excerpts under section 6(c) of the OIA.

I trust that this information will be of use to you. You have the right to ask the Ombudsman to review my decision if you are not satisfied with my response to your request.

Yours sincerely

Hon Poto Williams
Minister of Police

Excerpts relating to MACIP from briefings

Excerpt from IPR/20/20PW Royal Commission of Inquiry Response – Proposed Investment (dated 30 November 2020)

Initial feedback from DPMC is positive

- 17 Preliminary feedback from DPMC on the initial investment package has been positive. The Prime Minister has been briefed by DPMC on two of the initiatives in order to seek her general support for progressing them.
- 18 These proposals are:
 - Multi-agency Coordinated Intervention Programme (MACIP) – framed as more effective multi-agency work to support the disengagement from violent extremism of at-risk individuals.

Excerpt from IPR/20/30PW 7 December Cabinet: RCOI Report (dated 6 December 2020)

Two Police initiatives are proposed for immediate announcement

On 8 December, the Prime Minister proposes to immediately announce a package of initiatives as part of the Government's initial response to the Commission's Report. This includes two Police-led initiatives:

- a Multi-Agency Coordinated Intervention Programme (\$8.44 million over four years) to disengage individuals displaying concerning behaviour and direct their behaviour away from terrorism, violent extremism and violent acts of hate (see IPR/20/47PW).

Talking points: Multi-Agency Coordination and Intervention Programme

- Preventing terrorism and violent extremism as early as possible is an effective way to keep New Zealand and our communities safe.
- Investment of \$8.44 million over four years is being provided to develop and implement a multi-agency coordination and intervention programme.
- s.6(c) OIA [REDACTED] per year are expected to receive tailored, wrap-around support to disengage from harmful influences and direct their behaviour away from violent extremism and violent acts of hate.
- Strengthening an individual's protective factors and promoting their involvement in pro-social activities is critical for increasing their resilience to harmful influences.
- Interventions include addressing vulnerabilities, such as risk of suicide and self-harm, mental health and disability needs, alcohol and drug issues, poor education and limited or no employment opportunities. Early and long-term investment in the individual can support their wellbeing and connection with their whānau/family and society.
- s.6(c) OIA [REDACTED]
- The initiative will:
 - strengthen partnerships between Government and communities in our combined goal of keeping New Zealand safe

- effectively coordinate services for each individual based on their risk
 - provide better long-term outcomes for individuals by providing an alternative to criminal prosecution
 - to build social inclusion in our societies by tangibly responding to harmful behaviour.
- The programme works on building a genuine rapport and relationship with the at-risk person. This results in a more meaningful and sustainable intervention.

Excerpt from IPR/20/30PW Royal Commission of Inquiry into the Terrorist Attack on Christchurch Mosques: Meeting of Responsible Ministers on 1 December (dated 1 December 2020)

The Prime Minister intends to make announcements about new initiatives on 8 December. Two of these initiatives will be led by you, as Minister of Police.

- Multi-agency coordination and intervention programme (MACIP) – additional investment of \$6.35 million over 4 years.

We briefed you on the hate crime and MACIP initiatives, along with other potential investments earlier this week (IPR/20/20PW).



PROACTIVE INFORMATION	
RCOI: Multi-Agency Coordination and Intervention Programme	
Deadline: 3 December 2020	Date of Response: 3 December 2020

Purpose

1. This provides you with information on the development of a Multi-Agency Coordination and Intervention Programme (MACIP), including details of the supporting investment proposal.
2. Talking points are **attached**.

MACIP aims to intervene early to prevent terrorism and violent extremism

3. The Royal Commission of Inquiry into the Terrorist Attacks on Christchurch Mosques strongly emphasises throughout their report New Zealand's increasingly diverse society. Our diverse communities experience discrimination, racism, bias, hate and violence that makes them more at risk as targets of violent extremism and terrorism. Preventing terrorism and violent extremism as early as possible is an effective intervention to keep our people and communities safe.
4. MACIP¹ seeks to respond to early signs of harmful behaviour, regardless of any ideological, political or religious motivation. MACIP's purpose is to disengage individuals displaying concerning behaviour and direct their behaviour away from terrorism, violent extremism and violent acts of hate. Disengagement is a dynamic process shaped by a multitude of interacting factors, including supporting the individual to be aware of alternatives to violent action.
5. The programme coordinates multi-agency wrap-around support for individuals who show early signs of harmful behaviour or radicalisation. Support is proportionate to their risks and tailored to their circumstances and needs, including, where relevant, those of their whānau/family. An individual's risk factors are mitigated through increasing resilience, building protective factors and promoting pro-social activities. This includes addressing vulnerabilities, such as risk of suicide and self-harm, mental health and disability needs, alcohol and drug issues, poor education and limited or no employment opportunities.

6. s.6(c) OIA 

¹ A permanent name for the programme will be sought and focus on a person's mana and well-being.

² s.6(c) OIA 



[REDACTED]
[REDACTED]
s.6(c) OIA [REDACTED]
[REDACTED]

7. New Zealand connects internationally to share learnings on the development and outcome measurement of programmes to manage individuals of violent extremism and terrorist risk. Internationally, these programmes are moving towards disengagement rather than de-radicalisation approaches, as disengagement actions can be more readily identified and demonstrated compared with the ability to evidence that a person has de-radicalised.

The MACIP approach to disengagement has clear benefits

8. Some tangible benefits from a MACIP approach include:

- **Early and long-term risk mitigation:** [REDACTED] s.6(c) OIA [REDACTED]
[REDACTED]
- **Strengthened partnerships:** The Royal Commission speaks to everyone having a role in keeping New Zealand safe. Where a specific individual need is identified which currently sits outside of the Government's kete, MACIP will engage with communities to provide the support needed for the individual. This supports an approach of solution by the community for the community.
- **Effective coordination of services for each individual** based on addressing concerns identified through risk assessment. Timely and appropriate information sharing is the cornerstone for this approach.
- **Better outcomes for individuals:** MACIP enables a preventative response to high risk behaviours, which in turn supports their disengagement from their violent ideology. The ultimate goal of MACIP is to restore a person's sense of mana, provide them with a greater sense of belonging within New Zealand, and provide a safe approach to social reintegration.
- **Greater capability around working with those at risk of carrying out violent extremism or terrorist activity:** this includes having a culture of continuous learning and working closely with international partners as their programmes continue to evolve.

MACIP requires dedicated resource from several agencies

9. New Zealand Police is leading the development of MACIP, along with agency representatives from the Ministries of Health, Social Development and Education, Oranga Tamariki and the NZ Security Intelligence Service. s.6(c) OIA [REDACTED]
[REDACTED]
10. Referrals to MACIP will be through the MACIP agencies, to ensure individuals meet the criteria for inclusion and to enable MACIP to effectively manage those referrals. The national MACIP coordination group will collectively own the management of the individuals taken on. The group will ensure the right services

[Redacted]

and interventions are tasked within their agency and that outcomes are reported back to them. A skilled counter-terrorism police officer will support the individual where the MACIP coordination group identifies this need.

11. The additional investment of \$8.44 million over four years will fully establish the programme (\$2.10 million in capital costs in years one and two, and operational costs of \$6.34 million over four years). s.6(c) OIA
s.6(c) OIA
s.6(c) OIA ensuring we are delivering best practice and building capability.

12. s.6(c) OIA, s.9(2)(g)(i) OIA
[Redacted]
We anticipate that, over time, referrals will increase rather than reduce as awareness of the programme expands.

13. The funding will:

- s.6(c) OIA [Redacted]
- [Redacted]
- [Redacted]
- [Redacted]

Next steps

14. s.6(c) OIA
Work has already commenced, including developing a new operating protocol and a Privacy Impact Assessment, and exploring risk frameworks that could be applied. Risk assessment is critical for tailoring appropriate and effective services and interventions. s.6(c) OIA, s.9(2)(g)(i) OIA
[Redacted]

[REDACTED]

15. If MACIP is included in the early public announcement of initiatives, it needs to be treated with some sensitivity. s.6(c) OIA

[REDACTED]

. We will work with the Prime Minister's office and your office to coordinate the communication messages for this release.

Reviewed by	Gillian Ferguson, Acting Director: Policy and Partnerships	s.9(2)(a) OIA
Approved by	R. Mark Evans, Deputy Chief Executive: Insights and Deployment	s.9(2)(a) OIA

[REDACTED]



INFORMATION REQUEST	
Multi-Agency Coordination and Intervention Programme (MACIP) Update	
Deadline: 17 February 2021	Date of Response: 17 February 2021

Purpose

1. Your office has requested further information on the development of the Multi-Agency Coordination and Intervention Programme (MACIP), including a timeline for establishing the programme.

MACIP is part of the Government's immediate response to the Royal Commission Inquiry into the Terrorist Attack on Christchurch Mosques

2. The Prime Minister announced MACIP as one of the Government's immediate commitments following release of the Royal Commission's (RCOI) report on 7 December 2020.
3. MACIP did not address any specific recommendation in the RCOI report, however it contributes to the social cohesion programme. MACIP's purpose is to disengage individuals displaying concerning behaviour and direct their behaviour away from terrorism, violent extremism and violent acts of hate.

MACIP builds on previous targeted prevention efforts

4. As briefed in IPR-20-47PW *Multi-Agency Coordination Intervention Programme*, MACIP builds on previous targeted prevention efforts. s.6(c) OIA

[Redacted]

s.6(c) OIA [Redacted]

[Redacted]

[Redacted]

[Redacted]



[Redacted]

7s.6(c) OIA

[Redacted]

[Redacted]

[Redacted]

[Redacted]

[Redacted]

[Redacted]

[Redacted]

[Redacted]

[REDACTED]

s.6(c) OIA [REDACTED]

[REDACTED]

s.6(c) OIA [REDACTED]

[REDACTED]

14. The ethos of MACIP is:

- to be person centric and community based, unique to individual risk, needs and circumstances, and
- support a journey of growth and connectedness to family, whānau and community from a person's original referral position until their exit from the programme.

15. MACIP is included as a deliverable for New Zealand's Countering Terrorism and Violent Extremism National Strategy work programme. Police maintains the lead agency role for MACIP. s.6(c) OIA [REDACTED]

Delivery of MACIP

16. The additional investment of \$8.44 million over four years will fully establish the programme. s.6(c) OIA [REDACTED]

- [REDACTED]
- [REDACTED]
- [REDACTED]
- [REDACTED]

17. Work currently underway will determine timeframes for delivery of MACIP. s.6(c) OIA [REDACTED]

18. Police's Counter-Terrorism Prevention Manager is responsible for managing the programme of work. A part-time project manager and a part-time change manager

²s.6(c) [REDACTED]

[REDACTED]

commenced in February 2021. A business analyst is scheduled to start in March 2021. Police is currently funding these positions from baseline and is driving progress as much as possible within existing resources. Progress will expedite when the new funding becomes available and the additional dedicated resources are in place.

Deliverables to June 2021

19. Police is establishing governance for MACIP. s.6(c) OIA [REDACTED]. Police is therefore working to establish a multi-agency governance group, that will be supported by a working group, to enable the allocation of resources. The national MACIP working group will collectively own the management of the individuals taken on the programme. This group will ensure the right services and interventions are tasked within their agency and that outcomes are reported back to them.
20. Further deliverables for the next three months include addressing requirements, process mapping, impact assessment and developing a stakeholder management plan. This includes finalising the Terms of Reference for the Governance Group, the Business Case and a Change Strategy.
21. Subject to approval of the Governance Group, these documents will inform the next stages, including a timeline and milestones for the project and operational delivery, and allocation of the new funding.
22. We continue to work with the Ministry of Social Development and Iwi to identify an appropriate name for MACIP which reflects the ethos of the programme.

Next steps

23. Police will provide you with detail in June 2021 on the confirmed project milestones and operational delivery, including how funding from 1 July 2021 will be allocated. This includes:
 - s.6(c) OIA [REDACTED]
 - [REDACTED]
 - [REDACTED]
 - [REDACTED]
 - [REDACTED]
24. Police officials are available to brief you verbally on MACIP.

[REDACTED]



Reviewed by	Gillian Ferguson, Director: Policy and Partnerships	s.9(2)(a) OIA
Approved by	Mike Rusbatch, Assistant Commissioner: Security and International	s.9(2)(a) OIA

