

14 September 2021

Ref: IR-01-21-22758

Ti Lamusse

Email: fyi-request-16046-c57b9e2e@requests.fyi.org.nz

Dear Ti

Request for information

Thank you for your request directed to the Department of Prime Minister and Cabinet (DPMC), dated 12 July 2021 asking for information in regards to He Aranga Ake, formerly known as the Multi-Agency Coordination and Intervention Programme (MACIP).

On 22 July, your request was transferred to Police to respond to as the lead agency for delivering this programme. Your request has been considered in accordance with the Official Information Act 1982 (OIA).

I have broken up your request into two parts which I have responded to below.

"Please provide all documents held by the DPMC about He Aranga Ake, formerly known as the Multi-Agency Coordination and Intervention Programme.

Please include all documents that outline which individuals or institutions created this programme and the decision-making process through which this programme was created e.g. if this was created through legislation or was an operational matter."

He Aranga Ake, formerly known as MACIP, is a deliverable under New Zealand's 'Countering Terrorism and Violent Extremism National Strategy' work programme which was published on the DPMC website on 18 February 2020. This can be viewed at <https://dPMC.govt.nz/sites/default/files/2020-02/2019-20%20CT%20Strategy-all-final.pdf>

He Aranga Ake as a deliverable is not legislated, but rather an operational decision by the agencies involved. Police and other government agencies have always worked closely together to keep New Zealand safe from national security threats, utilising the most appropriate tools and methods available, including those which focus on preventing any further offending or escalation of behaviour which will be harmful to New Zealanders.

The below link, demonstrates how agencies have worked together to achieve the best preventative outcome for persons identified as a concern from a national

Police National Headquarters

180 Molesworth Street, Thorndon, Wellington SX11149
Telephone: (04) 474 9499. www.police.govt.nz



security perspective:

<https://www.stuff.co.nz/national/crime/124566434/christchurch-teen-who-plotted-terrorstyle-attack-no-longer-deemed-a-public-risk>

This past experience has helped inform the need for New Zealand to establish a formal disengagement programme, with appropriate resources to deliver appropriate, coordinated, supportive interventions which consider the person of concern's culture, environment, background, risk, needs, responsivity and circumstances.

In December 2020, the Prime Minister of New Zealand announced MACIP as one of the Government's immediate commitments following release of the Royal Commission of Inquiry into the terrorist attack on Christchurch Masjidain on 15 March 2019'. With this announcement, MACIP received funding to enable design, development, and implementation of the programme, with the first year of funding becoming available on 1 July 2021.

New Zealand Police is leading the development of MACIP, along with agency representatives from the Ministries of Health, Social Development, Education, Oranga Tamariki, Department of Corrections and the New Zealand Security Intelligence Service.


Workshops with the government agencies involved have commenced during 2021 to generate content to inform the drafting of core business documents which will inform the future delivery of the programme. At this time, business documents are still in production and being drafted.

For this reason, draft decision-making processes around development of the programme cannot be released and are withheld under the following grounds:

- section 9(2)(g)(i) of the OIA, in order to maintain the effective conduct of public affairs through the free and frank expression of opinions by or between or to Ministers of the Crown or members of an organisation of officers and employees of and Department or organisation in the course of their duty
- section 6(c) of the OIA, as the making available of the information is likely to prejudice the maintenance of the law including the prevention, investigation and detection of offences and the right to a fair trial.

While these draft documents are unable to be released, please find attached three documents which Police can share. These are:

- a one pager prepared for 'He Whenua Taurikura' – New Zealand's Hui on Countering Terrorism and Violent Extremism, held in Ōtautahi, Christchurch, 15-16 June 2021

- 
- a powerpoint presentation prepared to update New Zealand's Countering Terrorism Coordination Committee, which is chaired by the Department of Prime Minister and Cabinet, dated July 2021
 - a project one pager also prepared for the above committee, dated June 2021.

Please note that it has been necessary to withhold some information from these documents under section 6(c) of the OIA, as the making available of the information is likely to prejudice the maintenance of the law including the prevention, investigation and detection of offences and the right to a fair trial. You will note these documents also reference the new name for MACIP, He Aranga Ake (to emerge, to arise, to become visible).

Finally, as you will be aware, Police partially transferred your request to the Minister of Police on 13 August 2021. You will receive a response from the Minister in due course, which will cover the ministerial briefings Police have prepared on the MACIP, He Aranga Ake project to date.

I trust that this information will be of use to you. You have the right to ask the Ombudsman to review my decision if you are not satisfied with my response to your request.

Yours sincerely

Fleur de Bes

Fleur de Bes
Inspector
New Zealand Police

He Aranga Ake: formerly the Multi-Agency Coordination and Intervention Programme (MACIP)

Since 2018 Police and partners have been developing a holistic, integrated approach to disengaging identified persons of concern from violent extremism and terrorism, to reduce the likelihood of them causing harm.

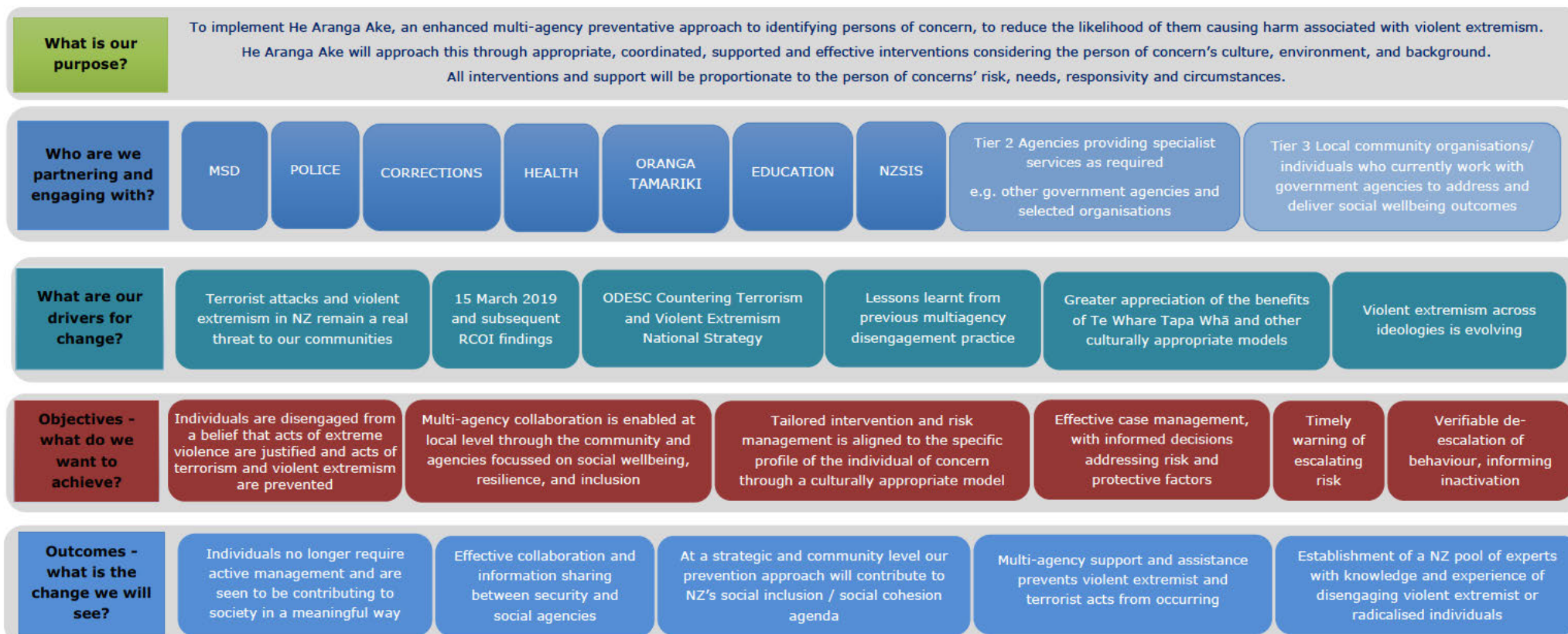
In December 2020 with the release of the 'Royal Commission of Inquiry into the terrorist attack on Christchurch Masjidain on 15 March 2019', the Prime Minister announced four years of funding to support the development and implementation of a sustainable disengagement programme for New Zealand. Once operational the programme will provide appropriate, coordinated, supported and effective interventions proportionate to the individuals risk, needs, responsivity and circumstances whilst also considering their culture, environment, and background.

Processes and procedures around identification of persons of concern, and the management of those persons, is under active and ongoing review and enhancement. Referrals for inclusion of persons of concern into the programme will be accepted from the partnering agencies.

He Aranga Ake (An Emergence, To Arise)

June 2021

Delivered by the Multi-Agency Coordination and Intervention Programme (MACIP) Project



He Aranga Ake

*formerly the Multi-Agency Coordination
and Intervention Programme (MACIP)*

July 2021



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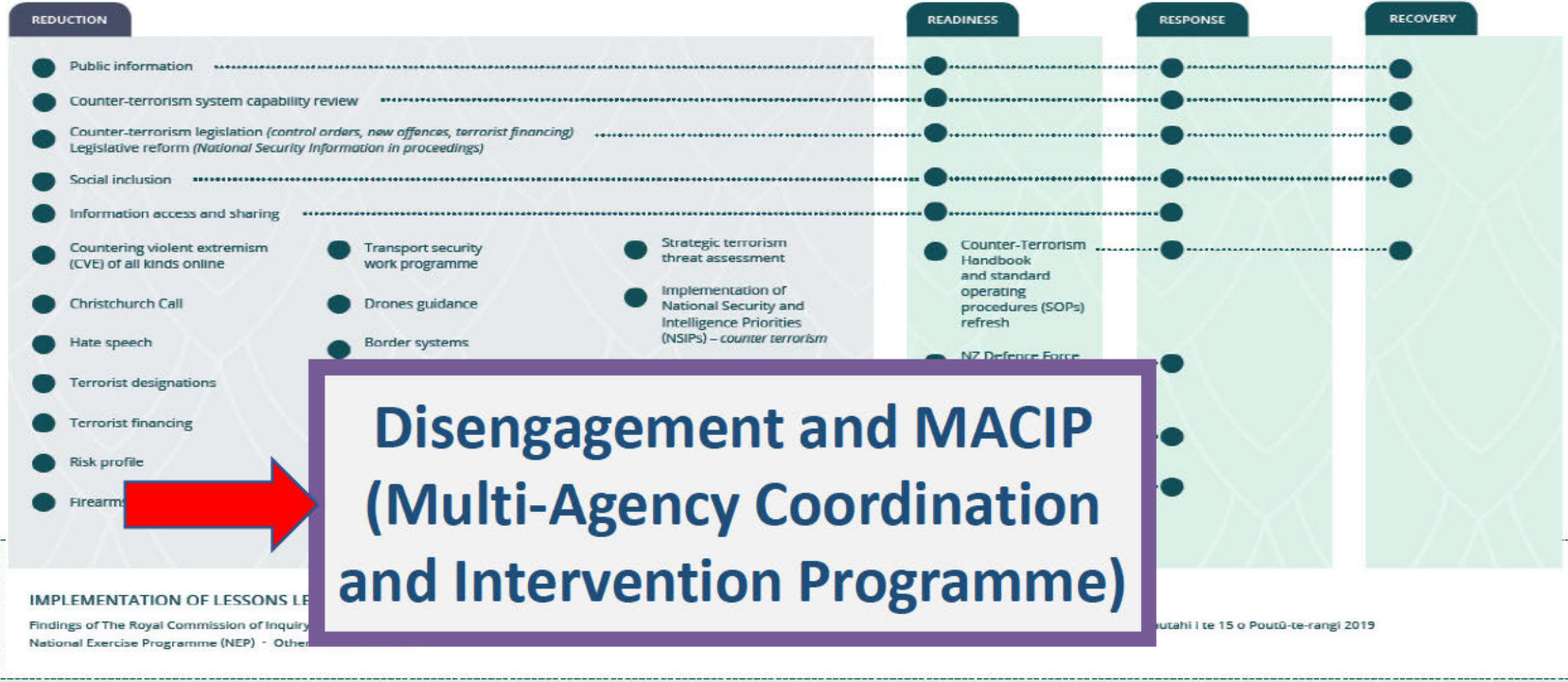
MANATŪ HAUORA



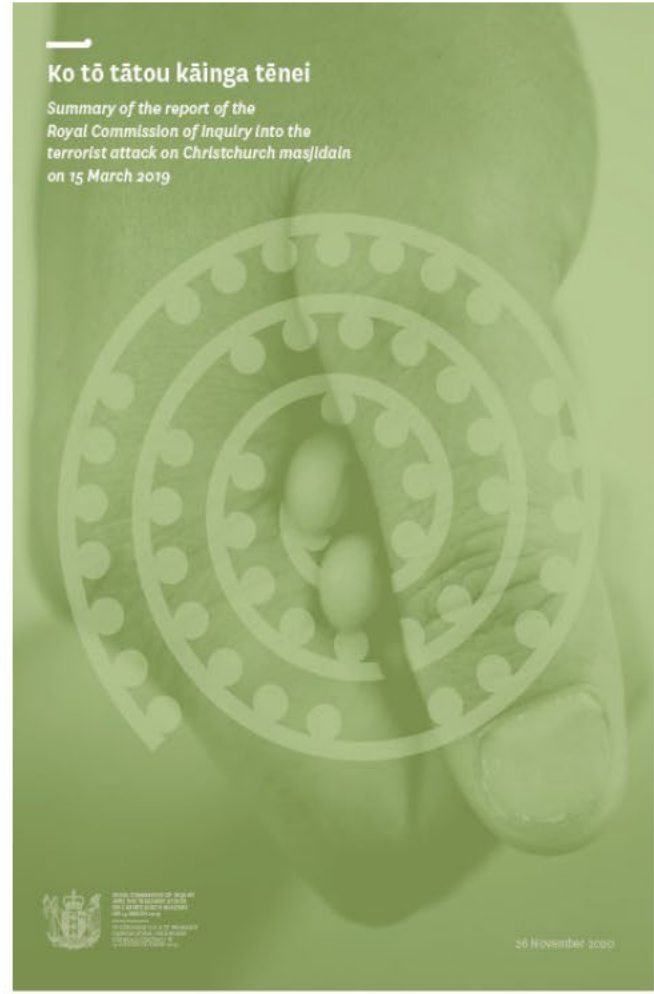
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Counter-terrorism work programme

Our evolving work programme post-15 March 2019: a high-level snapshot



DESCRIPTIONS **Extremism** Religious, social or political belief systems that exist substantially outside of more broadly accepted belief systems in large parts of society, and are often seen as objectionable to large parts of society. Extreme ideologies may seek radical changes in the nature of government, religion or society or to create a community based on their ideology. **Violent extremism** The justification of violence with the aim of radically changing the nature of government, religion or society. This violence is often targeted against groups seen as threatening violent extremists' success or survival, or undermining their world view. **Terrorism** Under New Zealand law, a terrorist act is defined as an ideologically, politically, or religiously motivated act - including those causing death or serious bodily injury - intended to induce terror in the population, or to compel the government to do or not do certain things.



When implemented the operational Multi-Agency Coordination Intervention Programme will be called **He Aranga Ake** (*An Emergence, To Arise*)

The purpose of the MACIP Project is:

- ▶ To implement He Aranga Ake, a multi-agency approach to identifying persons of concern, to reduce the likelihood of them causing harm associated with violent extremism.
- ▶ He Aranga Ake will approach this through culturally appropriate, coordinated, effective interventions and support taking into account the individuals environment and background.
- ▶ All interventions will be proportionate to the individual's risk, needs, responsivity and circumstances.

The objective is that individuals are disengaged from a belief that acts of extreme violence are justified. As a consequence, the risk of acts of terrorism and violent extremism are reduced.

TASKS	BASELINE	STATUS
Formal name of Programme identified	30-May-21	Complete
Project Team established	30-May-21	Complete
Governance Group established	30-May-21	Complete
Working Group established	30-May-21	Complete

s.6(c) OIA

Identifying persons of concern *when live*

Out of MACIP Project scope

1. Each agency will be responsible for implementing an internal referral process
2. Each agency will have capability and capacity to solely or jointly with other agencies, review these referrals internally through an initial triage assessment to determine suitability for He Aranga Ake
3. Once referred to He Aranga Ake, the agency will record whether the individual is accepted or not accepted. Where not referred or not accepted, the agency holds responsibility for managing their concern via other mechanisms available
4. No persons of concern can be referred directly from the public

In MACIP Project scope

1. Developing a clear, concise referral criteria which articulates who will be considered for acceptance
2. He Aranga Ake will provide intervention and support to those who are moving towards building capability to further a violent ideology and not those who are in the first stages of exploring terrorist and violent extremist material.

What the He
Aranga Ake
National Group
will do
when live

1. s.6(c) OIA

[REDACTED]

What each He Aranga Ake agency will do *when live*

Agencies coordinating interventions (out of MACIP Project scope)

1. Agencies will have capability and capacity to coordinate interventions across all agencies to ensure interventions for persons of concern are delivered in a coherent way with no omissions or duplications, and that these coordinated activities are communicated back to the He Aranga Ake National Group
2. Agencies will grow capability at regional level and incorporate community/NGO voice as appropriate around services which they are aware of which could be incorporated into the plan
3. Each agency will report urgently any escalation in risk profile
4. The lead agency will also ensure outcomes and lessons learnt are reported back to He Aranga Ake National Group.

Biggest Challenge - we can't turn off the internet

Growing New Zealand's response to countering harmful behaviour incorporating technology (out of MACIP Project scope)

1. Digital citizenship – countering the damage being inflicted via algorithms operating across social media, applications and platforms
2. Technology addiction – usage also linked to the above issue
3. Growing technology mentors – these persons can initially converse via online chat functions while in the same room if need be and work there way to face to face conversations
4. Growing internship opportunities to work in technology industry

What will success look like?

1. There is He Aranga Ake understanding through all relevant partner agencies
2. Persons of concern are identified, assessed and where appropriate, provided tailored wrap-around support to disengage them from violent extremism
3. There is a record of the approach and activities determined by the He Aranga Ake National Group. This record can be used for research and as evidence if the need arises
4. Measures of success will include:
 - *Maintenance of engagement*
 - *Detected change in behaviour or risk*
 - *Positive change to the individuals environment*
 - *Timely warning of an escalating risk*
 - *Clear evidence of change*
 - *Verifiable de-escalation of concerning behaviour*
5. Individuals who are too acute/high a risk are referred on to the appropriate agencies for further (and more urgent) intervention, if not already underway
6. Individuals deemed low risk are referred back to the appropriate agency for ongoing support and review with reactivation trip wires where they deem appropriate.

Additional Positions

- s.6(c) OIA [Redacted]
- [Redacted]
- [Redacted]
- [Redacted]
- [Redacted]
- [Redacted]

Thank you



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Delivered by the Multi-Agency Coordination and Intervention Programme (MACIP) Project

What is our purpose? To implement He Aranga Ake, an enhanced multi-agency preventative approach to identifying persons of concern, to reduce the likelihood of them causing harm associated with violent extremism. He Aranga Ake will approach this through appropriate, coordinated, supported and effective interventions considering the person of concern’s culture, environment, and background. All interventions and support will be proportionate to the person of concerns’ risk, needs, responsivity and circumstances.



Transformation of MACIP Project into He Aranga Ake							
How will we deliver the changes?	Change, Training & Communication s.6(c) OIA	Documentation s.6(c) OIA	Policy s.6(c) OIA	Legal s.6(c) OIA	ICT s.6(c) OIA	Risk Assessment s.6(c) OIA	Human Resources s.6(c) OIA
	Project Deliverables: Project Management Plan, Business Case, Requirements, Process Maps, Change Management, Communication Plan, Stakeholder Engagement Plan, Risk Management, Monitoring and Reporting						
	Out of project scope (i.e. required within agencies): s.6(c) OIA						