DMS13-477053019-34



THREAT INSIGHT

CTAG Glossary

Issued: 20 November 2020

20-230-TI

Summary

(R) This product provides descriptions of core concepts and common language related to CTAG's assessment of terrorism, violent protest and violent crime threats. This is intended to be a living document, to be updated periodically to reflect community best practices or evolving usage.

CTAG Mandate

- Terrorism: Under New Zealand law, a terrorist act is defined as an ideologically, politically, or religiously motivated act – including those causing death or serious bodily injury – intended to induce terror in the population, or to compel the government to do or not do certain things. (see also New Zealand's National Strategy for Countering Terrorism and Violent Extremism).
- Violent Protest: a premeditated decision or agreement by a group of protestors to commit violence against people or significant damage to public or private property, as part of their protest activity.
- Violent Crime: violent, organised criminality with the potential to target New Zealanders and New Zealand interests abroad.

Violent Extremism

- 4. Ideology: a set of ideals, principles, doctrines, myths, or symbols of a social movement, institution, class, or group that explains how society should work, and offers some political and cultural plans for a certain social order.
- 5. Extremism: Religious, social or political ideologies that exist substantially outside of more broadly accepted belief systems in large parts of society, and are often seen as objectionable to large parts of society. Extreme ideologies may seek change in government, religion or society or to create a community based on their ideology (per National Strategy for Countering Terrorism and Violent Extremism).
- Violent Extremism: the justification of violence to achieve a change in government, religion
 or society. This violence is often targeted against groups seen to threaten violent extremists'
 success or survival or undermining their worldview (per National Strategy for Countering
 Terrorism and Violent Extremism).
 - a. Violent Extremist [individual]: a person exhibiting a deep commitment to a violent extremist ideology, whether or not they have personally committed an act of violence. (To be used sparingly)

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- b. **Violent Extremist Organisation/Group:** an organisation or group adhering to or promoting a violent extremist ideology, whether or not it has committed an act of violence.
- 7. Violent extremist ideology: one or a combination of the following (see 20-229-TI):
 - a. **Identity-Motivated Violent Extremist (IMVE):** promoting the use of violence to advance one's own perception of identity and/or denigrate others' perceived identities.
 - b. **Politically-Motivated Violent Extremist (PMVE):** promoting the use of violence to achieve change to or within an existing political system.
 - c. Faith-Motivated Violent Extremist (FMVE): promoting the use of violence to advance one's own spiritual or religious objectives.
 - d. **Single Issue-Motivated Violent Extremist (SMVE):** promoting the use of violence to achieve a desired outcome to a specific issue. Ordinarily used only in combination with one of the above.

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- 8. **Radicalisation:** the process by which an individual progressively adopts a violent extremist ideology (see above).
 - a. **Radicalisation Pathway:** the sequence of steps taken by an individual in their radicalisation.
- 9. **Mobilisation [to violence]:** the process by which a radicalised individual takes steps to undertake an act of extremist violence.
- Disengagement [from violence]: the process whereby individuals move away from, or discontinue, actions associated with supporting and/or preparing for acts of terrorism or violent extremism.



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Threat Actors

- 11. **Threat Actor:** an individual, group or organisation presenting a threat of terrorism, violent protest or violent crime.
- 12. **Network:** a collection of entities or individuals, united around a central ideology or objective, but functioning autonomously.
- 13. **Organisation:** a formal entity comprising multiple individuals, with a recognisable hierarchy and structure, acting in concert towards a collective goal.
- 14. **Group:** an informal collection of individuals with little or no recognisable hierarchy or structure, operating in concert towards a collective goal.
- 15. **Lone Actor:** an individual committing or seeking to commit a violent act without direct participation from others; includes inspired, enabled or directed degrees of involvement (see #19).
- 16. **Foreign terrorist fighter:** An individual who has travelled outside their country of citizenship or typical residence in order to participate in the activities of a terrorist organisation offshore.
- 17. **State-sponsored terrorism:** the threat actors have been enabled and/or directed by a recognised sovereign state or official component thereof.
- 18. **Non-state actor:** a threat actor operating without the support or direction of a sovereign state.

19. Degrees of involvement

- a. **Directed:** a threat actor is acting on specific instructions from a violent extremist group or individual, which has provided direct material support to the operation (eg. 9/11 attacks).
- Enabled: a threat actor, in pursuit of a self-determined goal, has received instructional, material, logistical or ideological support from a violent extremist group or individual (eg. 2009 Fort Hood attack).
- c. **Inspired:** a threat actor has been motivated to act by violent extremist rhetoric, individuals, groups and/or other attacks but has no apparent direction or support from a violent extremist individual, group or organisation (eg. 2019 Christchurch attacks).

Threats

- 20. **Threat:** the intent and capability of an actor to carry out an act of terrorism, violent protest or violent crime. This (*being* a threat) is distinct from specific threatening rhetoric (*making* a threat).
- 21. Intent: a threat actor's desire to inflict harm, coupled with their confidence to do so.
- 22. **Capability:** a threat actor's access to the knowledge and resources required to conduct harm, and the skill and opportunity to realise their intent.

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- a. **Realised capability:** the threat actor has demonstrated the capability in one or more previous occasions.
- b. Unrealised capability: the threat actor possesses the capability but has not used it.

23. Target

- a. (noun): the location or entity intended to be attacked by a threat actor.
 - i. **Hard target:** a location or entity with extensive security measures, including fortifications and restricted access (eg. a military base in a combat zone).
 - ii. **Soft target:** an easily accessible location or entity with minimal or no security measures (eq. an open-air market).
 - iii. **High-profile target:** a location or entity with significant public profile, targeted with the intent to attract attention (eg. a prominent landmark, government facility, politician or celebrity).
- b. (verb): the act of selecting and pursuing the specific 'target' (noun) of an attack.
- 24. **Disruption:** attack planning has been permanently or temporarily halted, typically by government action (eg. the arrest of one or more participants) (also see: 'interdicted attack').

25. Locality

- a. **Localised threat:** contained to a specific geographic area and are not representative of the threat in other parts of the country.
- b. **Non-Localised threat:** spread throughout the country or could occur anywhere in the country.
- 26. Coordination (also see: 'sophistication' and 'complex attack')
 - a. **Coordinated threat:** involving the coordination of efforts with other parties in a way that amplifies the threat.
 - b. **Uncoordinated threat:** an individual or a group of persons who share an end goal but undertake acts without meaningful coordination with others.

27. Timeframes

- a. Imminent: the event is to occur within the next three weeks (21 days)
- b. Short-term: within six months
- c. Medium-term: between six months and three years
- d. Long-term: over three years
- e. Enduring: there is no foreseeable end point at this time

Attacks

- 28. **Terrorist act/attack:** a deliberate act of violence by a threat actor which meets the threshold for 'terrorism' (also see: section 5, *Terrorism Suppression Act 2002*).
- 29. Sophistication: [capability spectrum description]
 - a. **High Sophistication:** a capability not typically available to the public in that environment or involving complex planning, coordination or the involvement of individuals with niche expertise.
 - b. Low Sophistication: a capability widely available to the general public in that environment and which require only basic or no planning coordination.

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Nuclear material	Sophisticated
MANPADS	
Cyber (causing loss of life)	
Aircraft as a weapon	
Radiological material	
Unmanned Aerial Vehicles as a weapon	
Biological or chemical material	
Improvised explosive device	
Firearm	
Arson/fire as a weapon	
Vehicle	
Bladed/blunt force weapon	Unsophisticated

- 30. **Opportunistic attack:** a threat actor conducts an attack with little to no planning by taking advantage of a change in target, environment, or event; *or* a threat actor establishes an operational plan without a specific target with the intent to attack targets of opportunity present in a certain area.
- 31. **Complex attack:** an attack involving a high degree of coordination or sophistication, potentially including multiple targets, simultaneous timing, multiple capabilities etc.
- 32. **Copy-cat attack:** an attack intended to evoke a previous attack by replicating its tactics and/or targets, sometimes imminently after the original attack.
- 33. **Retaliatory attack:** an attack carried out against the real or perceived perpetrators of an attack, often purportedly to avenge the victims (alt. reprisal attack)
- 34. **Insider attack:** an attack conducted or facilitated by an employee or associate of the targeted site or organisation (eg. "green on blue" or "blue on blue").
- 35. **Mass casualty attack:** an attack inflicting or intended to inflict more than 10 deaths or injuries.
- 36. **Incidental harm:** damage or harm inflicted to targets beyond the intended target of an attack (*alt.* **collateral damage**).
- 37. **Interdicted attack:** the threat actors have been intercepted *en route* to the attack, causing the attack plot to be temporarily or permanently disrupted (see also 'disruption').

Probabilistic Language

- 38. **Almost certain:** a scenario that has only a remote chance of not occurring or not being currently accurate. In such cases, alternative scenarios are highly unlikely.
- 39. **Highly likely:** a scenario that has only a small chance of not occurring or not being currently accurate. Alternative unlikely scenarios will remain, but the highly likely scenario is dominant (*alt.* **very likely, highly probable, very probable**).
- 40. **Likely:** a scenario that is more likely than not to occur or be currently accurate. In such cases, alternative scenarios remain, but do not outweigh the likely scenario (*alt.* **probable**, **could well occur**).

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- 41. **Possible:** a scenario that has a realistic chance of occurring or being currently accurate, but which does not outweigh all other alternative possibilities (*alt.* **realistic possibility**).
- 42. **Unlikely:** a scenario that is plausible, but which has only a small chance of occurring or being currently accurate (*alt.* **improbable**).
- 43. **Highly unlikely:** A scenario that is plausible, but has only a remote chance of occurring or being currently accurate. In such cases, alternative scenarios heavily outweigh the highly unlikely scenario (alt. remote).

	<< Lower likelihood Even chance ikelihood>>		Higher		
Highly unlikely	Unlikely	Possibly Possible Realistic possibility	Likely Probable Probably	Highly likely	Almost certain

Threat Level Definitions

- 44. Extreme: terrorist attack/violent protest/violent crime is expected.
- 45. High: terrorist attack/violent protest/violent crime is assessed as highly likely.
- 46. **Medium:** terrorist attack/violent protest/violent crime is assessed as feasible and could well occur.
- 47. Low: terrorist attack/violent protest/violent crime is assessed as a realistic possibility.
- 48. Very Low: terrorist attack/violent protest/violent crime is assessed as unlikely.

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Likelihood Assessment	Threat Level
Terrorist attack, or violent protest, or violent crime is expected	EXTREME
Terrorist attack, or violent protest, or violent crime is assessed as highly likely	HIGH
Terrorist attack, or violent protest, or violent crime is assessed as feasible and could well occur	MEDIUM
Terrorist attack, or violent protest, or violent crime is assessed as a realistic possibility	LOW
Terrorist attack, or violent protest, or violent crime is assessed as unlikely	VERY LOW

Other Terms

- 49. **Online environment:** includes websites, internet-based news media, video games, social media platforms, online forums, encrypted messaging applications, the "Dark Web", etc.
- 50. **Intelligence gap:** information an analyst requires to make an assessment, or to increase confidence in an assessment, but does not currently possess. (*alt.* **information gap**)
- 51. **Misinformation:** false information disseminated by an individual or organisation believing it to be true.
- 52. **Disinformation:** false information disseminated by an individual or organisation knowing it to be untrue.
- 53. **Permissive environment:** an environment in which a threat actor can function establish a base or safe haven, develop capability, plan and conduct operations without significant risk of disruption or interdiction.
- 54. **Non-permissive environment:** an environment in which a threat actor cannot function or faces significant risk of disruption or interdiction.

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CTAG Threat Definitions

Likelihood Assessment	Threat Level	
Terrorist attack, or violent protest, or violent crime is expected	EXTREME	
Terrorist attack, or violent protest, or violent crime is assessed as highly likely	HIGH	
Terrorist attack, or violent protest, or violent crime is assessed as feasible and could well occur	MEDIUM	
Terrorist attack, or violent protest, or violent crime is assessed as a realistic possibility	LOW	
Terrorist attack, or violent protest, or violent crime is assessed as unlikely	VERY LOW	

Probabilistic language

<< Lower likelihood		Even cha	Even chance		Higher likelihood >>	
Remote/Highly unlikely	Unlikely	Realistic possibility	Likely Probable Probably	Highly likely	Almost certain	