



Client Ref: CON 718

9 May 2013

Kaipara District Council Private Bag 1001 **DARGAVILLE 0340 NEW ZEALAND** 

Attention

Steve Runt Chief Executive

**Dear Steve** 

## Contract 718 Te Kopuru and Kaiwaka Oxidation Fond Desludging 2013

Both the TeKopuru and Kaiwaka Oxidation Ponds are non-compliant with their NRC operating consent conditions.

- Te Kopuru is failing on both the Faecal Coliform and Total Suspended Solids conditions
- Kaiwaka is failing on Faecal Coliform conditions

Desludging of the Te Kopuru Pond was planned and budgeted for the 2012/13 financial year. Desludging of the Kalwaka Pond was originally planned for 2016/17. It was considered that if the de-sludging of the Kaiwaka pond was bought forward and included in the tender documents, this would provide a more attractive work package to tenderers and encourage discounted prices for a greater volume of work.

Clause 17.1 of the Procurement Policy (March 2012), Competitive Process includes for Open and Closed tenders. Prospective tenderers where identified whom have had an interest in and had undertaken desludging of oxidation ponds previously. Three contractors where contacted to assess if they were interested in tendering for the intended scope of works. All confirmed that they were interested.

RFT documents where prepared within the normal Council framework and distributed to the three tenderers on 22 March 2013. One tenderer expressed concern over the timeframe to complete stating that their current work load meant that he wasn't able to commence works until the 2013/14 financial year, and after due consideration by Council and advice to the Tenderer that the works had to commence in the 2012/13 financial year, the tender advised that they would not submit, as they didn't want to waste their time and Councils time in preparing a tender which would ultimately be disqualified.

A tenderers site meeting was conducted of which the remaining two tenderers attended.

The Tendering period concluded with only one tender being received. This has subsequently been assessed and the cost to do the works appears reasonable and is in the region of the Engineers Estimate. It is considered that the appropriate process has been followed in tendering for these works, but due to circumstances outside of Councils control, only one tender was received for the works.

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Ref No : 60501495

Retendering of the works to obtain additional pricing is an option, but this will incur additional delay to the delaudging of the ponds, further compromising the consent compliance issues with NRC, and will incur additional administration cost to update, advertise and reassess the tenders received.

We believe the approariate process and assessment have been made and accordingly seek your approval for the works to proceed.

The tender assessment and recommendations follow:

### **Tenders Issued**

Three sets of tender documents were issued to the following contractors:

- Hydracare
- Aquaclear
- Northland Waste

# **Notice to Tenderers (NTT)**

Two NTT's were issued during the tender period (NTT-1 and NTT-2).

#### **Tenders Received**

Tenders closed on 4 April 2013, one tender was received, as detailed below:

Contractor	Tender Value
Hydracare	\$221,309.27
Aquaclear	Responded advising that due to current work commitments they wouldn't be able to commence work until mid-July and therefore declined to tender.
Northland Waste	No tender was received

## **Evaluation**

The tender was evaluated in accordance with the requirements of the Request for Tender (RFT) and the "Weighted Attributes" Method. The tender was evaluated by: -

- Celia Schofield (MWH)
- Brian Armstrong (MWH)

The non-priced attributes; Relevant Experience, Track Record, Relevant Skills, Resources, and Methodology were assessed by MWH and met the requirements of the RFT. Local Business did not meet the requirements of the RFT; however this does not result in a fail score.

A summary of the assessed scores and weightings are provided below:

Non Priced Attribute	Assessed Score	Weighting
Relevant Experience	65%	5%
Track Record	55%	5%
Relevant Skills	55%	11%
Resources	80%	5%
Local Business	0%	6%
Methodology	45%	8%

The Non-Priced attributes where weighted 40% of the total evaluation.

The Price attribute was weighted 60% of the total evaluation



## Tags and Clarifications

The price submission from the tenderer was reviewed for errors and compared against the Engineer's estimate. A copy of the comparison is attached with this letter. Prices received did not reveal any unusual rates and are deemed to be acceptable.

In undertaking the review of the tender, a number of items where identified which required clarification with the tenderer. These included:

- 1) Dewatered sludge Testing Methodology
- 2) Sludge Dry Solids Content
- 3) Services Protection
- 4) Downers Administration Fee
- 5) Tender Summation error

The details of these items are reported in the attached Tender Negotiations Summary.

These items were discussed and any changes agreed with Hydracare.

The changes made included:

- Dewatered sludge Testing Methodology onsite testing and measurement would be increased and off site Laboratroy testing reduced.
- 2) Sludge Dry Solids Content- reduced from 25% down to 20%. The Landfill will accept "spadeable" sludge, and the 20% dry solids content was agreed as being sufficient to achieve this. This will be tested by way of the Landfill acceptance of the dewatered sludge
- 3) Services Protection the rising main from the Kaiawaka Pumping Station passes beneath the access tack into the Oxidation pond and will need to be protected to avoid any breakage and loss of service
- 4) Downers Administration Fee The submission included a 10% administration fee for Downers as they sourced the contractor and believed they would be involved in the administration of the contract. This has been discussed and agreed with Downers i Hydracare to be removed
- 5) Tender Summation error a minor summation error (\$100) was identified. This has been discussed with Hydracare and they were asked to confirm the tender price or remove their tender. They confirmed the tender price as submitted.

#### **Financial**

The tendered works are to be funded from two sources:

- The works at Te Kopuru WWTP are to be funded from the H2032923 Te Kopuru Capital Wetlands budget of \$150,000
- The works at Kaiwaka WWTP are to be funded from the H6032172 Desiudge Ponds renewals budget. This is currently unbudgeted (originally planned for 2016/17) but additional funding of \$106,000 was requested via Reforecast 2 through the transfer of funds from other projects.

The tender was structured to receive prices for desludging the two ponds such that a price was received to:

- 1. desludge Te Kopuru only
- 2. desludge Kaiwaka only
- 3. desludge both Te Kopuru and Kaiwaka together.



The tendered prices received from Hydracare were as follows:

To desiudge Te Kopuru only
 To desiudge Kaiwaka only
 To desiudge both Te Kopuru and Kaiwaka together.

A discount of \$4768.88 was included by Hydracare for both ponds to be awarded under the one contract.

The submitted tender price is \$221,309.27. It is recommended that a contingency of 5% of the total tender sum is included to manage potential variations, this equates to \$11,065. The estimated total physical works costs are therefore \$232,375.

Professional Services fees costs inclusive of Tender liaison, Landfill Operator liaison, Sludge testing coordination, Tender preparation, Tender assessment and Contract Administration costs are estimated to be \$17,000

The available 2012/13 budget is \$150,000 (Te Kopuru), plus the additional \$106,000 (Kaiwaka) requested via Reforecast 2. This gives a total project budget of \$256,000

### In summary:

Budget =	\$256,000
Less est Prof Services Fees	\$ 17,000
less est Physical Works Costs (incl Contingency)	\$232,37 <u>5</u>
Balance	\$ 6,625

## **Timeframe**

The contractor's submitted tender includes a programme with the following timeframe, commencing with Road and Site Preparation at Te Kopuru and Kaiwaka on the 10<sup>th</sup> of June 2013 and finishing with site disestablishment at Kaiwaka on the 16<sup>th</sup> of July 2013.

Te Kopuru desludging will commence on 18 June and be complete by 29 June, the site disestablishment at Te Kopuru will be complete by 2 July

Kaiwaka desludging will commence on 3 July and complete by 13 July, the site disestablishment at Kaiwaka will be complete by 16 July.

### **Reference Check**

MWH contacted Craig Mountjoy, the supervisor for the Helensville WWTP Pond Desludging completed in 201-2010 by Hydracare. Craig was happy to recommend Hydracare's services and made the following points about them:

- Good at continuous and regular on site monitoring, so ensured each load met the dry solids requirement of 20%
- . Mike is very easy to talk to, open and easy to work with
- They have the plant, experience and expertise to do the job
- Ran to budget
- Ran over time. This was because they had bought to site a small belt press machine while they
  developed a larger machine. When the larger machine was brought to site Hydracare could not
  operate it due to staffing problems. Therefore they ended up using the small machine for the
  duration of the works which caused the project to run over time.









They ran into problems with the hours that the landfill would allow operation, they ended up filling a truck and storing it overnight, then running it to the landfill first thing in the morning so it could be back to be filled.

The problems raised by Craig were discussed with Hydracare and MWH Judged that they are unlikely to become a problem in this project.

### Recommendation

It is recommended that Kaipara District Council award Contract 719 to Hydracare for the sum of \$221,309.27 (excluding GST) to complete the Te Kopuru and Kaiwaka desludging of the Oxidation ponds during the 2012/13 and 2013/14 financial years..

Yours sincerely

**MWH New Zealand Limited** 

Tender Summary Sheet, Price Comparison Spreadsheet, Communication Plan Encl.:

This document contains information about MWH, particularly about the culture of our organisation and approach to business, which would be of value to our competitors. We respectfully request therefore that it be considered commercially



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22 March 2013

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	Schedule A - To Kopuru Only					-						
A1.0 A1.1	Preliminary and General Site establishment	LS	1	s	15,000.00	s	15,000.00	1		20,529.66	\$	20,529.66
A1.2	Cuality Management		1	ľ					ľ			
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A2.0	Decludging and Disposal Testing at % Dry Solids and clay content at dry solids				1,500,00	5	1,500.00	1	\$	1,800.00	ı,	1,800.00
A2.1	as per SECTION 17.0.6.5.1	LS	1	\$		Ι.			ш		ľ	
122	Dredge, dewater and dispose of studge from Te Kopuru Oxidistion Pand (including landfill fees)	108	477	8	170.00	١.	81.090,00	477	*	199.63	\$	96,223.51
	Carry out grid survey of pond on completion of dredging to datermine effectiveness of studge removal	LS	1	s	6,000,00		5,000.00	1	l.	3,500.00	,	3,600,06
A23	and provide baseline for ongoing aludge deposition measurement	LS		*	0,000.00	1	0,000.00		7	0,044.00	ľ	4,000,00
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-3	Sub total Schedule A Schedule B - Kalwalm Only	7				*	113,090.00		-		\$	122,553.17
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B1.3.2 B1.4	Daily Health and Salely Management Odour Management	LS	1	\$	8,000.00	\$	3,000.00	1	\$ \$	480.00	\$	240,00 480.00
B1.6	Transportation Plan	LS	,	\$	500,00	;	800.00 ·	1	5	180,00	8	180.00
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	Sub total Section B1					1	35,500.00		H		\$	21,700.15
B2.0	Castudging and Disposal Testing of %Dry Solids and clay content of dry solids	1.0		8	1,500.00	5	1,500,00	1	s	1,700.00		1,700.00
B2.1	as per SECTION 17.0.6.5.1 Dradga, dewater and dispose of sludge from Kalwaka	LS	1									
B2.2	Oxidation Pond (including landfill feet)	tD6	393	\$	170,00	3	66,810.00	893	\$	194,77	8	78,544.61
	Carry out grid survey of pond on completion of dredging to determine effectiveness of studge motival.				5,000.00		8,000.00	1	s	3,500.00	\$	3,500.00
82.8	and provide besides for ongoing sludge deposition	LS	1	\$	F,ORG.OD	*	8,000.00	'	•	9,300.00	•	9,900.00
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C-U	Sub total Section 82	-				6	78,810.00				8	81,744.61
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	Schedule C - Te Kopura and Kahwaka											ĺ
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ı	Carry out grid survey of pond on completion of											ļ.
C2.8	dredging to determine effectiveness of studge removal and provide baseline for ongoing skidge deposition	LS	2	\$	5,000.00	\$	10,000.00	2	9	3,500.00	\$	7,000.00
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100	Sub total Section C2					3	167,900.00				6	182,268.12
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	Schedule D											
V1	On site overheads: Percentage to be added to Base Value, if determined										_	
l	under General Conditions of Contract clause 9.3.8 only.	%	20000			\$		\$0000	*	6.00	1	1,000.00
V2 .	Off-alte overheads and profit:											
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V9	Time-related costs:											1
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	General Conditions of Contract clause 9.3.18(b) only.											- 1
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1	Labour				1		1					
	The tenderer shall provide hourly rates for personnel offered for this contract.											ſ
1.1	Contract Manager	hr	8			\$		8	8	55,00		440.00
	Site Foreman	hr ht	8 8			\$	:	8	5	45.00 40.00	\$	320,00
	Plant Operator Labourer	hr	8			\$	: 1	a	3	34.60	\$	276.00
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	Plant and Equipment The tunderer shall provide hourly or kilometre rates as											
	most applicable for plant and machinery offered for						- 1					
	this contract. Dredging plant	hr	8			5	. !	8	8	120.00	8	980.00
2.2	Dewatering plant	hr	Ø			8	.	8	\$	245.00	6	1,860.00
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