

## **AUCKLAND**

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PROTECTING NEW ZEALAND'S BORDER

31 July 2017

Mr Andrew Crow

By email: fyi-request-6142-3f2aec6f@requests.fyi.org.nz

Dear Mr Crow

## Request for official information

Thank you for your email to the New Zealand Customs Service (Customs) dated 20 June 2017. You have requested the following information in relation to the quote from a TVNZ interview "We can seize their device at the moment, and we have tools to break that encryption:

- 1. Clarification of statements about encryption
- 2. Names of the tools
- 3. Any other information you feel would help in understanding the comment made to TVNZ."

Your request has been treated as a request for information pursuant to the provisions of the Official Information Act 1982 (the Act).

It is important to note that Customs carries out extensive screening using data and technology to identify those who might pose a risk to New Zealand. The number of travellers searched is very low. In 2016, there were approximately six million international air passenger arrivals into New Zealand. Customs searched about 0.01% of travellers (compared to the total number of international air passenger arrivals into New Zealand) and even fewer electronic devices.

In the interests of clarity, I will address each of your questions separately.

Question One: Clarification of statements about encryption

The statement you refer to was made in relation to instances where Customs officers encounter a device that is encrypted, and there is reasonable cause to believe that it contains evidence of offending against the Customs and Excise Act 1996. If the device has been encrypted with one of the numerous forms of encryption on the market, the device is detained (held) for a forensic examination. Customs uses a range of tools that may access and examine the device.

Question Two: Names of the tools

Under section 6(c) of the Act, I am withholding the names of the requested tools. Section 6(c) allows for the withholding of information where the release of the information would be

likely to prejudice the maintenance of the law, including the prevention, investigation, and detection of offences, and the right to a fair trial. In this instance, I believe that the release of this information would be likely to compromise the investigative techniques used by Customs to investigate possible offences under the Customs and Excise Act 1996.

Question Three: Any other information you feel would help in understanding the comment made to TVNZ

Section 151 of the Customs and Excise Act 1996 provides Customs Officers with broad powers to examine goods and search passengers' luggage (a search of an electronic device may be a component of this).

Customs uses scanning-type technology at airports to search electronic devices where there is suspicion the device contains objectionable images, or material indicating involvement in terrorist activity or organised crime. A Customs officer then views the results of the scan. The temporary files created by the scan are deleted if no evidence of offending is located.

If nothing is found of relevance in the preliminary search, the device is returned. No files are copied, and the password is not recorded in any way. If a forensic search of an electronic device is required, the device will be subject to specialised techniques that will access deleted and hidden files and images.

From the perspective of the passenger, the use of scanning technology at the preliminary stage is quicker. It takes a few minutes compared to the much longer process of manually viewing potentially large numbers of files or images. It also increases privacy as the Customs officer does not need to look at any content on the phone unless the scanner identifies something.

The Office of the Privacy Commissioner is aware of the technology Customs uses at airports and considers that it is used appropriately and with regard to good privacy practice.

You may be interested to know that the proposed new legislation will include a threshold that must be reached before an electronic device can be searched by Customs. This will mean that the officer will have to have reasonable cause to suspect that the device contains evidence of offending against the new Act. In a practical sense Customs already uses this threshold, but the new law will formalise the requirement. The new legislation proposes that if a traveller were to refuse access to his or her device, that person would have committed an offence under the Act – thereby being liable, upon conviction, for a fine of up to \$5000.

You have the right, by way of complaint to the Office of the Ombudsman under section 28(3) of the Act, to seek an investigation and review of this decision. Information about how to make a complaint is available online at <a href="https://www.ombudsman.parliament.nz">www.ombudsman.parliament.nz</a> or you can freephone 0800 802 602.

In the first instance if you have any queries in respect of this response, please contact <a href="OIA@customs.govt.nz">OIA@customs.govt.nz</a>

Yours sincerely

Jamie Bamford

Group Manager, Intelligence, Investigations and Enforcement