By: Date: 7 December 2015

Subject: SH88 Shared Path - Economic Analysis Our Ref: 3384403

(SP11)

Introduction

The extension of the SH88 shared use path from St Leonards the rest of the way to Port Chalmers is expected to provide a safer off-road cycle and walking path compared to the current alternative of using SH88.

Although this work is split into two stages, it has been evaluated as a single combined package of works, as the majority of the benefits only accrue once both stages have been completed.

Previous Evaluation

An economic evaluation of the project was undertaken during the Scheme Assessment phase in February 2014. At that stage the cost of the scheme was considerably lower than the current estimate, with a total package cost of \$7M.

This evaluation produced a BCR for the complete works of 4.2.

Cycle Demand

Existing Cyclist Demand and Growth

Cyclist numbers on the existing Ravensbourne Harbour Cycle Way were surveyed by the NZ Transport Agency over a two hour period on the afternoon of Wednesday 4th February 2014, between 5:45 and 7:45pm, and are reported in Dunedin One Way System (SH1) Cycle Survey Report issued in March 2014. These results, along with those from the previous two years, are shown in **Table 1**.

Table 1: Observed Cyclist Numbers on Ravensburne Harbour Cycle Way [2 hours]

Year	To Maia	To City	Combined	Commuters	Daily*	Growth Rate (pa)
2014	68	35	103	33	226	62%
2013	25	9	34	16	66	-26%
2012	36	10	46	26	81	

^{*} See below and **Table 2** for daily calculation.

With the survey being undertaken towards the end of the evening peak period, it is likely to have included both commuting cyclists heading home and recreational cyclists enjoying a ride along the harbour. For the recreational cyclists, it is highly likely that they were on round trips, heading out along the harbour and back again. Although these cyclists will probably have been counted twice, they will also have probably travelled twice the distance of the commuters making their one way trip home.

The number of commuter cyclists has been estimated as the difference in the number of cyclists heading away from the city and the number heading to the city.



Table 2 shows the calculation of the daily number of commuter and recreational cyclists, with recreational cyclists split between those riding on a weekday and those riding on a weekend (or public holiday) day. The 2014 totals then form the basis of the daily cyclist numbers shown in **Table 1**, which use a weighted average based on 245 weekdays and 120 non-weekdays per year. This is then reduced by 25% to reflect the effects of colder weather during half of the year i.e. during these colder months, assumed that only half of the daily cycle trips are still made.

Table 2: Calculated Cyclist Numbers by Period and Type

	C	ommute	rs		Recreation - Weekday				Recreational - Weekend		
Year	AM	PM	Total	Bal	AM	IP	PM	Total	Day	Total	
2014	33	33	66	70	35	140	70	245	280	280	
2013	16	16	32	18	9	36	18	63	72	72	
2012	26	26	52	20	10	40	20	70	80	80	
Expansi	on Facto	rs			0.5	2	1		4		

The observed growth rate between 2012 and 2014 reported in **Table 1** is very high at 62% per annum. This has most likely been influenced by the relatively recent completion of this section of the cycle way, which has led to a high rate of growth in the short term, which is unsustainable in the longer term.

To determine a more realistic growth rate, reference has been made to the Census "Main means of travel to work" data to determine commuter cycling numbers and growth for the four Area Units along the north side of the harbour out to Port Chalmers. This data is reported in **Table 3**.

Table 3: Census Main Means of Travel to Work (Ravensbourne, St Leonards-Blanket Bay, Sawyers Bay and Port Chalmers)

	2001	2006	2013
Cycle	45	45	72
Walk	96	90	72
Other mode to work	1,632	1,782	1,659
Cycle Demand Indicator	2.5%	2.3%	4.0%
Walk Demand Indicator	5.4%	4.7%	4.0%
Cycle growth – 2006 to 2013 (pa)			9%
Walk growth - 2006 to 2013 (pa)			-3%

The Census figures show a 9% per annum increase in commuter cycling numbers between 2006 and 2013. This growth figure has been used in this economic assessment, as it is more sustainable over a 40 year evaluation period than the 62% from **Table 1**.

Sensitivity test assuming a stagnant rate of growth (0% per annum) and lower rates of 2% and 4% per annum have also been undertaken.

Forecast New Cyclist Demand



In addition to the underlying growth in cycling numbers, a new or significantly expanded cycle facility is expected to generate new cycle trips. These are estimated based on a catchment area around the cycle facility, with decreasing likelihood of people starting to cycle the further away they are from it.

In the case of the extension of the SH88 Shared Use Path, the "liveable" extent of these catchment areas is constrained by the presence of the Otago Harbour on one side of the path, and a range of hills on the other. Figure 1 shows the location and extent of the four Area Units on the northern side of the harbour between the city and Port Chalmers.

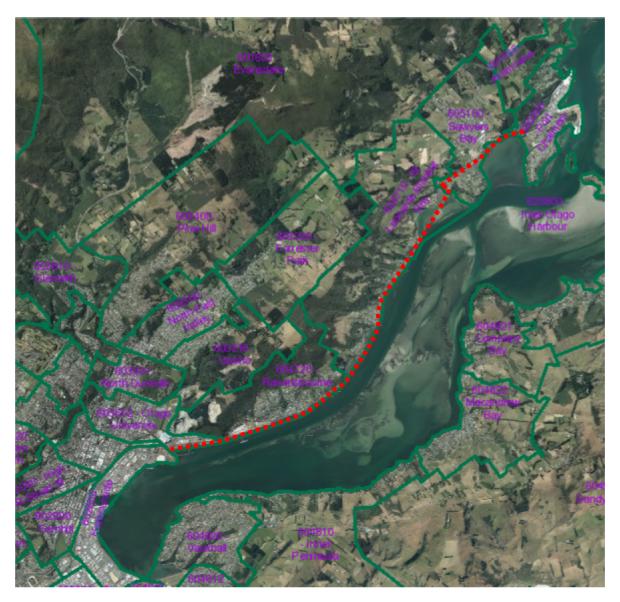


Figure 1: Area Unit Boundaries along full length of SH88 Share Path

This catchment area has only been assessed for the new section of shared use path (between Moa Street and Port Chalmers). This will result in a conservative assessment of the catchment, as it excludes people living near the existing section of shared use path who might start cycling if they were able to travel all the way to Port Chalmers on a high quality cycle facility.



Economic Analysis

This economic analysis has been undertaken using the SP11 procedures specified in the NZ Transport Agency's Economic Evaluation Manual (EEM). It is acknowledged that these procedures are generally limited to schemes with an undiscounted capital cost of \$5M or less, but they are considered appropriate in this instance to generate a rough order BCR. This can then inform the decision as to whether the more detailed economic analysis procedures should be used to refine the BCR generated here.

Costs

Construction Cost Estimates

Base, Expected and 95th Percentile cost estimates have been prepared separately for the Stage 1 and 2 works, and these are summarised in **Table 4**.

 Base
 Expected
 95th Percentile

 Stage 1
 4,845,000
 5,440,000
 7,150,000

 Stage 2
 11,640,000
 14,685,000
 17,395,000

 Total
 16,485,000
 20,125,000
 24,545,000

Table 4: Stage 1 and 2 Cost Estimates (\$)

Maintenance Costs

Maintenance costs have not been estimated for this project, but have been approximated as 0.25% per annum of the capital cost estimates (which is probably a bit high but will give a conservative outcome in this evaluation).

Present Value of Costs

Table 5 reports the present value of construction and maintenance costs for the scheme over a 40 year evaluation period.

 Base
 Expected
 95th Percentile

 Construction Costs
 15.494
 18.920
 23.072

 Maintenance Costs
 0.598
 0.740
 0.892

 Total
 16.093
 20.028
 23.964

Table 5: Present Value of Costs (\$M)

The scheme has been assessed against the Expected costs in all cases except for the sensitivity test around the construction costs.

Benefits

In accordance with the SP11 procedures, the following benefits were calculated for the scheme:

- Cyclist travel time cost savings (reported in Worksheet 4 in Appendix A);
- Cyclist health and environmental benefits (reported in Worksheet 5 in Appendix A);



- Pedestrian health and environmental benefits (reported in Worksheet 5 in Appendix A); and
- Safety benefits for cycling facility (reported in Worksheet 5 in **Appendix A**).

The following key assumptions were made during the calculation of these benefits of the scheme:

- Length of existing shared use path 5.2 km
- Length of new shared use path 4.9 km
- Length of finished shared use path 10.1 km
- Number of existing cycle trips/day 226
- Number of additional cycle trips/day 140
- Annual growth rate for cyclists 8.6%
- Number of existing pedestrian trips/day 52
- Number of additional pedestrian trips/day 0
- Annual growth rate for pedestrians 0%

The last two assumptions, relating to pedestrian use of the shared use path, reflects a conservative view that the extension will primarily be used by cyclists, as the distance of this extension from the main population base of Dunedin is likely to mean that most pedestrians are unlikely to use this new section. However, it is probably that some of the people living near the extended section will use it, although this has not been assessed due to difficulties in estimating the likely numbers.

In addition, it is likely that the shared use path will be used by some of the cruise ship passengers and crew who disembark in Port Chalmers. This is especially so as this scheme completes the offroad link all the way into Dunedin. However, an assessment of these benefits has not been made due to the uncertainties around cruise ship numbers and the number of passengers and/or crew likely to cycle to/from Dunedin.

The present value of the scheme benefits are reported in **Table 6**.

Table 6: Present Value of Scheme Benefits (\$M)

Benefit	Benefit Amount
Cyclist travel time cost savings	0.127
Cyclist health and environmental benefits	25.910
Pedestrian health and environmental benefits	0
Safety benefits for cycling facility	2.636
Total	28.673

Scheme BCR

Based on the present value of the Expected costs reported in Table 5 and the benefits in Table 6, the scheme has a BCR of 1.5.

Sensitivity Tests

To test the effect of different assumptions on the outcome of this economic assessment, the following sensitivity tests have been undertaken:

Base, Expected and 95th Percentile construction costs



Different growth rates for cyclists.

Construction Costs

The BCR has been assessed using the Base and 95th Percentile costs, as well as the standard Expected costs. These results are presented in **Table 7**.

Table 7: Present Value of Alternative Costs (\$M) and Resultant BCR

	Base	Expected	95th Percentile
Total Costs	16.093	19.650	23.964
Total Benefits	28.673	28.673	28.673
BCR	1.8	1.5	1.2

With the assumptions listed earlier, the scheme has a BCR above one for the full range of cost estimates.

Growth Rates

As discussed earlier, there were two observed growth rates that could have been used for the annual increase in cyclist numbers. Both of these were higher than the growth rates tabulated in the EEM, with the surveyed increase between 2012 and 2014 being unrealistically so at 62% per annum. Even the lower growth rate determined from the Census increase in the number of people cycling to work between 2006 and 2013 (8.6% per annum) may be unsustainably high over the 40 year evaluation period.

To test the effects on the economic evaluation of lower growth rates, sensitivity tests with cyclist growth rates of 0%, 2% and 4% per annum have been undertaken, with the outcomes shown in **Table 8**.

Table 8: Present Value of Scheme Benefits (\$M) and BCR with Different Cyclist Growth Rates

Benefit	8.6%	4%	2%	0%
Cyclist travel time cost savings	0.127	0.906	0.075	0.059
Cyclist health and environmental benefits	25.910	18.451	15.188	11.925
Pedestrian health and environmental benefits	0	0	0	0
Safety benefits for cycling facility	2.636	1.877	1.545	1.213
Total	28.673	20.419	16.808	13.197
BCR	1.5	1.0	0.9	0.7

Under the current assumptions, the scheme requires a cyclist growth rate of approximately 4% per annum or above to have a BCR of one or more.



Summary

These works will extend the existing harbourside off-road shared use path all the way through to Port Chalmers from Dunedin. With the extension, there is expected to be an increase in the number of cyclists

Based on an Expected (undiscounted) capital cost of \$20.1M, and using the Census 8.6% per annum growth rate, these works are estimated to have a BCR of **1.5**.

Looking at the range of costs, the BCR rises to 1.8 using the Base estimate and falls to 1.2 with the 95 h percentile costs.

Based on the 2013 Census, a cyclist growth rate of 8.6% per annum has been used. The project retains a BCR above 1.0 for a growth rate above 4% per annum.





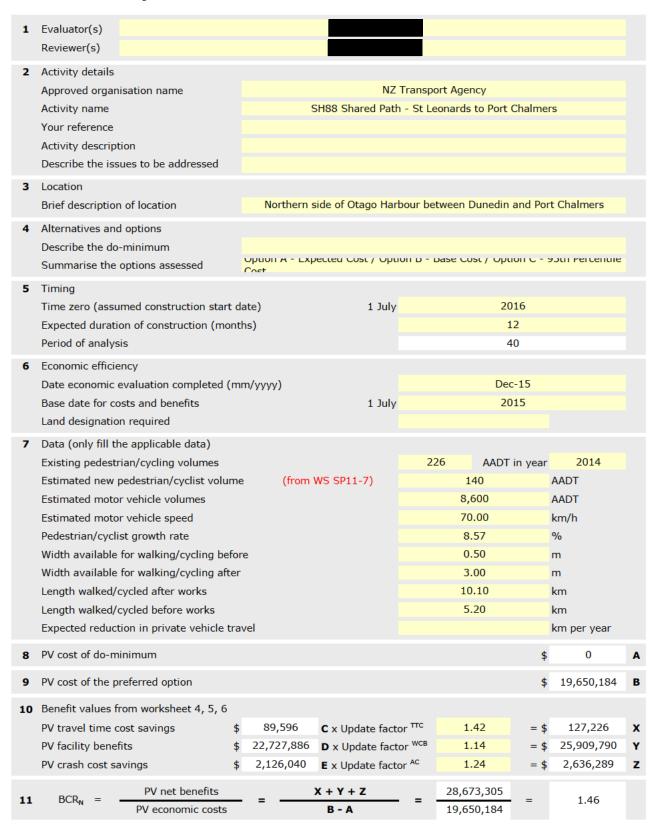
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SP11 Walking and cycling facilities

Spreadsheet v 3 (27-March-14)

Worksheet 1 - Evaluation summary

Worksheet 1 provides a summary of the general data used for the evaluation as well as the results of the analysis. The information required is a subset of the information required for assessment in terms of the NZTA's *Planning and Investment Knowledge Base*.



Spreadsheet v 3 (27-March-14)

SP11 Walking and cycling facilities

Worksheet 3 - Cost of the option(s)

Worksheet 3 is used for calculating the PV cost of the walking or cycling facility.

1 PV of estimated cost of proposed work (as	per attache	ed estimate sheet)					
	\$	20,127,477	x	0.94	= \$	18,919,828	(a)
2 PV of maintenance in year 1					\$	0	(b)
3 PV of annual maintenance costs following t	the work						
(years 2 to 40 ir	nclusive) \$	50,300	x	14.52	= \$	730,356	(c)
4 PV of periodic maintenance costs							
Time zero			1st	July in th	e year	2016	
Periodic maintenance will be required in th	e following	years:					
Year Type of maintenance	се	Amount \$		SPPWF		Present Value	
	Su	ım of PV of periodic r	mainte	nance cos	ts = \$	0	(d)
5 PV cost of additional annual maintenance							
	\$		x	14.52	= \$	0	(e)
6 PV of total cost of option							
	PV to	otal costs (a) + (b) +	+ (c)	+ (d) + (d	e) = \$	19,650,184	В
	Transfer	the PV total cost for	the pr	eferred or	tion B ,	to B on worksheet 1	

Spreadsheet v 3 (27-March-14)

SP11 Walking and cycling facilities

Worksheet 3 - Cost of the option(s)

Worksheet 3 is used for calculating the PV cost of the walking or cycling facility.

1 PV of estimated cost of proposed work (as p	er attached	estimate sheet)					
	\$	16,483,485	x	0.94	= \$	15,494,476	(a)
2 PV of maintenance in year 1					\$	0	(b)
3 PV of annual maintenance costs following th	e work						
(years 2 to 40 inc	lusive) \$	41,200	x 1	4.52	= \$	598,224	(c)
4 PV of periodic maintenance costs							
Time zero			1st July	in the	year	2016	
Periodic maintenance will be required in the	following ye	ears:					
Year Type of maintenance	:	Amount \$	SP	PWF		Present Value	
	Sum	of PV of periodic m	naintenand	ce cost	s = \$	0	(d)
5 PV cost of additional annual maintenance							
	\$		x 1	4.52	= \$	0	(e)
6 PV of total cost of option							
	PV tota	al costs (a) + (b) +	(c) + (d) + (e) = \$	16,092,700	В
	Transfer th	ne PV total cost for t	the prefer	red opt	ion B ,	to ${\bf B}$ on worksheet 1	

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Spreadsheet v 3 (27-March-14)

SP11 Walking and cycling facilities

Worksheet 3 - Cost of the option(s)

Worksheet 3 is used for calculating the PV cost of the walking or cycling facility.

1	PV of estimated cost of proposed work (as per attac	ched estimate sheet)					
		\$ 24,544,653	x (0.94	= \$	23,071,974	(a)
2	PV of maintenance in year 1				\$	0	(b)
3	PV of annual maintenance costs following the work						
	(years 2 to 40 inclusive)	\$ 61,400	x 14	1.52	= \$	891,528	(c)
4	PV of periodic maintenance costs						
	Time zero		1st July	in the	year	2016	
	Periodic maintenance will be required in the following	ng years:	_				
	Year Type of maintenance	Amount \$	SP	PWF		Present Value	
		Sum of PV of periodic	maintenanc	e costs	s = \$	0	(d)
5	PV cost of additional annual maintenance						
		\$	x 14	1.52	= \$	0	(e)
6	PV of total cost of option						
	PV	total costs (a) + (b)	+ (c) + (d)	+ (e)) = \$	23,963,502	В
	Transfe	er the PV total cost for	r the preferr	ed opt	ion B ,	to B on worksheet 1	

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SP11 Walking and cycling facilities

Spreadsheet v 3 (27-March-14)

Worksheet 4 - Travel time cost savings

Worksheet 4 is used for calculating pedestrian and cyclist travel time cost savings.

1	Road category (Select)				Urban arterial	
2	Travel time data					
	Walkers and/or cyclists averag affected by the improvement)	e annual daily	traffic current (AADT) (or vo	olumes	226	
	Walking or Cycling growth rate	(per annum)			8.57%	
	Travel time cost (TTC)	(Table 4.1b)		\$	4.59	
			Do-minimum		Option	
	Length of route (km)	L ^{dm}	5.20	L ^{opt}	10.10	
	Mean speed	VS ^{dm}	20.00	VS ^{opt}	20.00	
	Relative attractiveness	(Table SP11.	1)		2.00	
3	Annual TTC for the do-minimur	n				
			AADT x 365 x L ^{dm} x TTC VS ^{dm}	= \$	98,444	(a)
4	Annual TTC for the option					
			AADT x 365 x L ^{opt} x TTC		95,604	(b)
			VS ^{opt} x RA	 = \$	93,004	(6)
5	Value of annual TTC savings			(a) - (b) = \$	2,840	(c)
6	PV of travel time cost savings		DF 31.55	(c) x DF = \$	89,596	c
	Transfer the PV of travel time of	cost savings fo	r the preferred option C , to	C on worksheet	: 1	

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SP11 Walking and cycling facilities

Spreadsheet v 3 (27-March-

Worksheet 5 - Benefits for walking and cycling facilities

Worksheet 5 is used to calculate the walking and cycling facility benefits for the various options. Only one category for walking and one category for cycling may be used in an evaluation of a proposal. If an activity contains more categories, they must be submitted as separate evaluations.

Activities that combine walking and cycling may claim benefits for both modes but safety issues arising from pedestrian/cycle conflicts must be addressed, and if there are additional crash costs these must be accounted for in worksheet 6. Make sure the estimates of the new number of pedestrians and/or cyclists generated by the facility are realistic

Required information:

- L Length of new facility in kilometres
- NPD Number of additional pedestrians per day
- NTD Number of additional cycle trips per day
- NSD Number of additional and existing cycle trips per day
- DF Discount factor. The discount factor may differ by mode depending on the growth rate

	DI DIS	count factor. 1	ne discount la	ictor ma	y differ by fillode depend	ing on the growth	racc		
	Health a	nd environme	ent benefits	for wall	king facility				
	Pedestria	n growth rate ((per annum)					0.00%	
1	Health an	d environment	benefits for f	ootpaths	and other pedestrian f	acilities			
	Benefit =	number of add	ditional pedest	trians/da	ay x length of new facilit	ty in km x 365 x \$2	2.70		
	L	10.10	x NPD	0	x 365 x \$2.70 x DF	14.52	= \$	0	(a)
2					ements at hazardous sit e widening or intersection		or pedestri	ans)	
	Benefit =	number of add	ditional pedes	strians/d	ay x 365 x \$2.70				
			NPD		x 365 x \$2.70 x DF	14.52	= \$	0	(b)
						Transfer total (a) or (b) to	D on workshe	et 1.
	Health a	nd environme	ent benefits	for cycl	ing facility				
	Cyclist gr	owth rate (per	annum)					8.57%	
3	Health an	d environment	benefits for o	ycle lan	es, cycleways or increas	sed road shoulder	widths		
	Benefit =	number of add	ditional cycle t	rips/day	x length of new facility	in km x 365 x \$1.	.40		
	L	10.10	x NTD	140	x 365 x \$1.40 x DF	31.55	= \$	22,727,886	(c)
4				-	ements at hazardous sit e widening or intersection		or cyclists)		
	Benefit =	number of add	ditional cycle t	rips/day	x 365 x \$4.20				
			NTD		x 365 x \$4.20 x DF	31.55	= \$	0	(d)
						Transfer total (c) or (d) to	D on workshe	et 1.
	_	enefits for cy							
5	Safety be analysis	nefit for cycle	lanes, cyclewa	ays or in	creased road shoulder v	vidths in the abser	ice of a spe	cific crash	
	Benefit =	number of nev	w and existing	cycle tr	ips/day x length of new	facility in km x 36	55 x \$0.05		
	L	10.10	x NSD	366	x 365 x \$0.05 x DF	31.55	= \$	2,126,040	(e)
6					us sites in the absence of intersection improvement		analysis (p	rovision of	
	Benefit =	number of nev	w and existing	cycle tr	ips/day x 365 x \$0.15				
			NSD		x 365 x \$0.15 x DF	31.55	= \$	0	(f)
						Transfer total (e) or (f) to	E on workshe	et 1.

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Spreadsheet v 3 (27-March-14)

SP11 Walking and cycling facilities

Worksheet 7 - Cycle demand

This worksheet is used to calculate cycle demand for a new cycle facility. The new commuters section of the worksheet calculates the total new daily cyclist commuters. The new other section calculates the total daily new other cyclists. Finally the overall new cyclists is devised.

	New and Existing cyclists						
	Buffers (km)	<0.4	0.4 to <0.8	$0.8 \text{ to } \leq 1.6$			
1	Area (km²)	1.81	2.13	5.04			
2	Density per square kilometre	1,153.37	819.88	236.71			
3	Population in each buffer (3) = (1) \times (2)	2,082.39	1,748.04	1,193.74			
4	Total population in all buffers (Sum of (3))		5,024.16				
5	Commute share (single value for all)		3.99%				
6	Likelihood of new cyclist multiplier	1.04	0.54	0.21			
7	Row (7) = (3) \times (6)	2,165.69	943.94	250.68			
8	Sum of row (7)		3,360.31				
9	Cyclist rate (9) = $((5) \times 0.96) + 0.32\%$		4.15%				
10	Total existing daily cyclists (10) = (4) x (9)	208.68					
11	Total new daily cyclists (11) = (8) \times (9)		139.57				

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SP11 Walking and cycling facilities Worksheet 8 - BCR and incremental analysis

Time zero	1 July	2016			
Base date	1 July	2015			
BCR calculations	Do- minimum	Option A	Option B	Option C	Option D
Benefits					
PV Travel time cost savings		127,226	127,226	127,226	
PV Health and environment		25,909,790	25,909,790	25,909,790	
PV Crash cost savings		2,636,289	2,636,289	2,636,289	
PV total benefits	0	28,673,305	28,673,305	28,673,305	0
Costs					
PV Capital costs (do-min)		18,919,828	15,494,476	23,071,974	
PV Maintenance costs		730,356	598,224	891,528	
PV total costs	0	19,650,184	16,092,700	23,963,502	0
BCR _N		1.46	1.78	1.20	0.00
Target incremental BCR (from appendix A12.4)					

Base option for comparison		Next higher cost option			Incremental analysis			
Option	Total costs	Total benefits	Option	Total costs	Total Benefits	Incremental costs	Incremental benefits	Incremental BCR _N
	(1)	(2)		(3)	(4)	(5)=(3)-(1)	(6)=(4)-(2)	(7)=(6)/ (5)
						0	0	0.00
						0	0	0.00
						0	0	0.00
						0	0	0.00