

27 JUN 2014

File No. Ref: 2014/06/02013

Nicolai Thomson fyi-request-840-e926db92@requests.fyi.org.nz

Dear Mr Thomson

I refer to your request dated 2 June 2014 under the Official Information Act 1982 (the Act), in which you requested:

"Please can you send me the briefing papers for the Ministers attendance at this years antitrafficking conference on June 5th and 6th 2014, and this years reports or briefing papers as to the New Zealand Governments on-going response to the 2009 plan of action?"

In answer to your request above, please see the briefings in the attached appendix. The Ministry of Business, Innovation and Employment possesses no reports or briefing papers relating to the New Zealand Government's on-going response to the 2009 Plan of Action on People Trafficking.

For further queries on this response please contact Stacey Kwant –Advisor – International on (04) 987 1901 or at stacey.kwant@mbie.govt.nz

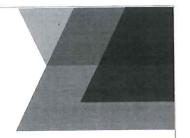
Yours sincerely

Rob Stevens

General Manager – Services Support

Ministry of Business, Innovation and Employment





AIDE MEMOIRE

Information for your Attendance at the People Trafficking Conference 2014

Date:	30 May 2014	F	Priority:	Medium			
Security Classificatio n:	In Confidenc	е 1	Tracker number:	3182 13-14			
Information 1	Information for Minister						
Hon Michael Minister of Imr					3		
Contact for to	elephone discus	ssion (if requi	ired)				
Name	Position		Telephone		1st contact		
Rob Stevens General Manager Service Support			04 896 5214	027 275 0878	3		
Phillipa Guthrey Manager, Imm International		Immigration onal	04 896 5212	027 244 3749)		
The following departments/agencies have been consulted [double click box & click checked]							
reasury	☐ MoJ	NZTE	☐ MSD	☐ TEC	☐ MoE		
☐ MFAT	☐ MPI	☐ MfE	☐ DIA	☐ TPK	☐ MoH		
		☐ Other:	N/A or [Insert a	agency]; [Insert	agency]		
☐ Not		☐ Noted	ved		change ken by Events		
Comments:							



AIDE MEMOIRE

Information for your Attendance at the People Trafficking Conference 2014

Date:	30 May 2014	Priority:	Medium
Security Classification:	In confidence	Tracker number:	3182 13-14

Purpose

1. This aide memoire provides you with information to support your attendance at the People Trafficking Conference 2014. You will be giving a short opening speech at 9.20 a.m. on 5 June at the Royal New Zealand Police College in Porirua.

Run Sheet

- 1. You will be giving a short welcoming speech at the opening of the conference. A full conference programme is attached at Appendix One. You will be met at conference venue by Phillipa Guthrey, manager of the Immigration International team within Immigration New Zealand. The Immigration International team leads the Interagency Working Group on Human Trafficking. Phillipa will also escort you from the conference following your speech.
- 2. A run sheet for your attendance is set out below.

Time	Topic	Who
8.00 a.m.	Registration	Salvation Army
8.30 a.m.	Mihi whakatau	Royal New Zealand Police College
8.50 a.m.	Morning tea	
9.20 a.m.	Minister arrives at Conference Venue	Greeted by Phillipa Guthrey – Immigration New Zealand
9.20 a.m.	Opening remarks and welcome to the Minister of Immigration	Bill Naik – Immigration New Zealand
9.25 a.m.	Welcome and introduction to the Conference	Hon Michael Woodhouse
9.35 a.m.	Welcome by United States Charge d'Affaires	Marie C. Damour
9.35 a.m.	Minister departs Conference Venue	Escorted by Phillipa Guthrey
9.40 a.m.	Keynote address: Adopting a victim-centred approach and developing partnerships	Detective Inspector Kevin Hyland, Special Crime Directorate on Human Exploitation and Organised Crime, London Metropolitan Police

Speech notes

- 3. You will be giving a short ten minute speech to open the conference. Speech notes are attached at Appendix Two.
- 4. Your speech begins with a welcome to the two Keynote speakers. Detective Inspector Kevin Hyland is from the London Metropolitan Police Special Crime Directorate on Human Exploitation and Organised Crime. Phil Marshall is a Director of the Mekong Club, a private sector initiative against slavery based in Hong Kong. Both have travelled to New Zealand to attend the conference.
- 5. Your speech covers New Zealand's anti-trafficking laws and initiatives to prevent both trafficking and exploitation. This is because the conference addresses both issues, in recognition of the interconnections between the two. The role of NGOs in identifying and supporting victims at the grassroots level is acknowledged.
- 6. In your speech you will highlight the attention Government agencies are paying to the Canterbury region. You will note the announcement in the latest budget that the Government is spending more than \$7 million over the next four years to identify and prevent labour exploitation there, and the launching of Immigration New Zealand's latest settlement resources aimed at migrant workers and employers in the aged care sector.
- 7. There will be no opportunity for questions following your speech, which will be immediately followed by a short welcome from the United States Charge d'Affaires, and then Kevin Hyland's key note address.

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Appendix Two: Speech notes

Introduction to Prevent People Trafficking Conference

I'd like to start by thanking the hosts of this conference – the Salvation Army, the Ministry of Business Innovation and Employment, and the New Zealand Police – for inviting me to open the two day Prevent People Trafficking Conference.

I'd also like to welcome the two keynote speakers - Detective Inspector Kevin Hyland from the London Metropolitan Police's Special Crime Directorate on Human Exploitation and Organised Crime; and Phil Marshall, a Director of the Mekong Club, a Hong Kong-based private sector initiative against modern forms of slavery. Both men have travelled long distances to be at the conference and I know that the information they share with you will be extremely valuable.

It goes without saying that people trafficking is a heinous crime and a grave violation of human rights. The United Nations has stated that thousands of men, women and children fall into the hands of traffickers every year, both in their own countries and abroad.

In New Zealand, we have been very lucky – to date, our authorities have not identified or verified any case of people trafficking. But this does not mean that we can be complacent. The Government remains alert to the possibility of people trafficking occurring here, and we continue to take steps to ensure we have the measures in place to not only punish those who perpetrate this terrible crime, but also to protect and support victims.

New Zealand has effected stringent and comprehensive anti-trafficking laws as part of the Crimes Act, and this includes measures to punish those who arrange entry, reception, concealment or harbouring of persons through coercion and/or deception. The penalties for trafficking – a maximum penalty of 20 years imprisonment and/or a \$500,000 fine – reflect how seriously we view the crime.

The sex industry and labour in the horticulture/viticulture industries have been identified as high risk sectors for trafficking in the New Zealand context. INZ has a role in educating employers to ensure they are aware of their responsibilities under the Act and undertakes enforcement activities in these industries to ensure compliance with the Act. In addition, these industries are regulated via policy and legislation that allow transparency and access to these industries by government officials who are, therefore, well placed to detect any trafficking activity.

Government agencies, NGOs and community groups – including many of you here today - have been involved in significant work to raise awareness of possible people trafficking and to ensure assistance is available for any victims identified.

I applaud your efforts to date, because there is no doubt in my mind that communities have an important role to play in helping identify and support victims of trafficking or migrant exploitation.

People can help simply by being aware of the signs or indicators of trafficking or exploitation; knowing how to report potential cases; and being aware of how to interact with potential victims. Two of your hosts today, Immigration New Zealand and the Salvation Army, have of course worked with Stop the Traffik Aotearoa New Zealand to develop online training to assist people in doing all of these things.

While we have been fortunate so far in the trafficking space, there is no denying that migrant exploitation has been an increasing issue for New Zealand in the last year or so.

As you well know, migrant workers are a particularly vulnerable section of the workforce as they are less likely to be aware of their rights and entitlements than their New Zealand colleagues. Exploitation of that vulnerability – such as paying migrant workers less than the minimum wage, or making them work excessive hours – is not welcome and will not be tolerated by this Government.

The Government introduced a Bill in late 2013 that imposes significant penalties on employers who exploit migrants working here lawfully. The law already provides penalties for exploitative employers of unlawful migrants and it's only right that there is consistent treatment for employers of lawful migrants. Exploitative migrant employers could also face deportation if the offence was committed within 10 years of gaining residence.

Strengthening the sanctions and judicial process to expedite prosecutions and provide a strong deterrent is one plank of the Government's strategy to prevent migrant exploitation.

Sitting alongside this, work is under way to improve our ability to detect and investigate employers who engage in migrant exploitation.

Government agencies, in particular Immigration New Zealand and the Labour Inspectorate, are paying particular attention to the Canterbury region, where there has been an influx of migrant workers to assist with the post-earthquake rebuild. The focus is primarily on identification and prevention of labour exploitation and I was extremely pleased to be able to announce recently—along with my colleague, Labour Minister Simon Bridges—that the Government is spending more than \$7 million over the next four years to do just that.

The money will be used to boost the number of labour inspectors and immigration officers dealing with the Canterbury rebuild and will result in an extra 20 investigations or serious or high-profile cases over an initial 18-month period.

There is also a significant amount of work going on to educate and empower migrant workers and their employers to understand and act on their rights and obligations.

Just a couple of weeks ago I launched the latest resources developed by Immigration New Zealand's Settlement Unit, targeted to migrant workers and employers in the aged care sector. The resources include information on minimum employment rights, health and safety, improving workplace communications and where to go for further settlement support.

The Settlement Unit has previously released similar guides for the dairy and construction sectors, and for Pacific communities. The guides have been extremely popular and are proving to be valuable resources for employers and employees. I believe there are copies available here today and I encourage those of you who haven't seen the guides to have a look.

The final plank in the Government's strategy to prevent migrant exploitation is ensuring that we improve our knowledge of migrant exploitation, and our understanding of the effectiveness of our responses. To this end, MBIE has put in place a programme of research work to better understand the extent of migrant exploitation, sources of migrant vulnerability, and evidence around effective interventions to mitigate vulnerability. You will be hearing later today about the first piece of work undertaken as part of that research programme.

I'd like to finish up by thanking you all for your attendance at this conference. There is no doubt that we all need to work together to combat people trafficking and migrant exploitation, and I'm enormously encouraged to see the number and calibre of the people here who are doing just that. I wish you all the best for what I'm sure will be an enjoyable and constructive two days.

Thank you.

Word count = 1,123 = 9 minutes



BRIEFING

Attendance at Prevent People Trafficking Conference 2014

Date:	16 May 2014		Priority:	High		
Security classification:	In Confidence		Tracking number:	2989 13-14		
Action sought						
			Action sought Deadline			
Hon Michael Woodhouse Minister of Immigration			Agree to the recommendations. 23 May 2014			
Hon Nikki Kaye Associate Minist	er of Immigration		Copy attached for your information N/A			
Contact for tele		ion (if required)				
Name	Position		Telephone	T	1st contact	
Rob Stevens	General Service	Manager. Support	04 896 5214	027 275 0878		
Phillipa Guthrey	Manage Internati	k, Immigration onal	04 896 5212	027 244 3749	√	
The following departments/agencies have been consulted [double click box & click 'checked']						
Treasury	☐ MoJ	☐ NZTE	☐ MSD	TEC	☐ MoE	
MFAT	☐ MPI	☐ MfE	□DIA	☐ TPK	☐ MoH	
		⊠ Other:	Salvation Army New Zealand			
Minister's office to complete:		☐ Approved	☐ Approved		☐ Declined	
		☐ Noted		□ Needs change		
		Seen	n Overtaken by		en by Events	
		☐ See Minis	ter's Notes	☐ Withdra	iwn	
Comments:						

BRIEFING

Attendance at Prevent People Trafficking Conference 2014

Date:	16 May 2014	Priority:	High	
Security classification:	In Confidence	Tracking number:	2989 13-14	

Purpose

This Briefing seeks your agreement to deliver a short opening address at the upcoming Prevent People Trafficking Conference on 5 June 2014. The Conference will take place at the National Police College in Porirua.

Recommended action

The Ministry of Business, Innovation and Employment recommends that you:

a Agree to present a short opening address at the Prevent People Trafficking Conference on 5 June 2014.

Agree / Disagree

Phillipa Guthrey
Manager, Immigration International

Immigration New Zealand T: 021 265 8298

}.../

Immigration New Zealand, MBIE

Hon Michael Woodhouse Minister of Immigration

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Background

- The Prevent People Trafficking Conference is an annual event. This year the conference is co-sponsored by Immigration New Zealand and the Salvation Army.
- 2. This year's conference theme is *Exploitation: a fair go for everyone.* The conference will focus on New Zealand, but because of the global nature of today's world—with New Zealand links to international trading, the complexities of supply chains governing our imports, and our ongoing need for migrant labour— the conference will also look at issues beyond our shores.

Conference speakers

Keynote Speaker

3. The keynote speaker is Detective Kevin Hyland of the London Metropolitan Police Special Crime Directorate on Human Exploitation and Organised Crime. His appearance on the agenda reflects the planning group's intention to bring the 'global' into the 'local'.

Other External Speakers

- 4. A range of other external speakers have been invited to the conference. These include Elyana Thenu, Present of the Christchurch Indonesian Society. She will be speaking on the experiences of the Indonesian fishermen.
- 5. Dr Patricia Kailola, a volunteer for Pacific Dialogue and visiting Research Fellow from the Institute of Applied Sciences at the University of the South Pacific, will speak on Labour exploitation in Fiji and the Pacific Island regions.
- 6. Phil Marshall, a Director of the Mekong Club, a Hong Kong-based private sector initiative against modern forms of slavery, will speak on Preventing Trafficking in Persons by Addressing Demand.
- 7. Representatives from the Craig Puck legal team will speak on working on approaches to stopping trafficking through the use of banking regulations to force banks to audit companies suspected of trafficking.
- 8. Matthew Morrison, part-owner of All Good Bananas, will discuss Workers' Rights Issues in the banana industry and how All Good Bananas provide transparency in their supply chain.

Internal and other government agency speakers

- The Ministry of Business, Innovation and Employment (MBIE) will provide speakers on trafficking and exploitation. Wendy Searle, Senior Research Analyst, will also deliver a presentation on MBIE research into temporary migrants as vulnerable workers.
- 10. A representative from the New Zealand Police will discuss trafficking prevention strategies. New Zealand Customs will present on global supply chains and maintaining international trust in New Zealand's economy through the identification of exploitation within those chains.

Your attendance

- 11. You have been invited to give a short opening address at the start of the conference. A formal speaking request form is attached at Annex One.
- 12. You will be met by INZ staff involved in organising the conference, including Bill Naik, Manager of Fraud and Compliance, and Phillipa Guthrey, Manager of the Immigration International team.

13. Your address will take place following a traditional Maori welcome and morning tea. Your speech will enable you to welcome conference attendees and help set the scene for the sessions ahead. You will not be required to answer questions following your address, which will be immediately followed by the key note address by Detective Inspector Hyland.

Details on conference attendees

14. The conference is likely to be attended by a mixture of representatives from NGOs working in the trafficking and exploitation areas, and public servants. It is also possible that there may be media in attendance.

15. Media are advised that no filming or photography will be allowed during the event. All electronic devices must be switched off. Requests for interviews must be made in advance. As noted earlier, there will be no opportunity for conference attendees to ask you questions during your address.



Office of Hon Michael Woodhouse

Member of Parliament

Minister of Immigration
Minister for Veteran Affairs
Associate Minister of Transport

SPEECH REQUEST FORM

- Provide as much information as you can.
- Save this document with the date, and name of event.
 For example: 01/Jan/2013 Opening address to ... National Conference.
- Return by email to: karen.hunn@parliament.govt.nz
- If any there are changes after submitting this form such as timing, venue, programme format, speakers, guests attending, please resend the form with an indication of the information updated. Changes that could affect the ability of the Minister to attend will require reconfirmation.

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Name of host organisation	Prevent People Trafficking Conference 2014, Co-sponsored by Immigration New Zealand and the Salvation Army.
Type of event - conference, launch, cocktail function and title of event	Conference – opening address
Day, date and timeframe of Minister's attendance	Day: Thursday
Please indicate the desired <u>full</u> timeframe of the	Date: 5 June 2014
Minister's attendance, include what time you would like him to arrive and depart, not just his speaking	Time of arrival: 9.00
time.	Speech time: 9.20
it	Time of departure: 9.30
Venue - include street address and city/town	New Zealand Police College
	Papakowhai Road
	Porirua
	2 to the standard
If a conference, please provide a programme or an indicative outline. Indicate what is scheduled to take	Draft conference agenda attached.
place before and after the Minister's speech.	The Minister's welcome will take place immediately following the Maori welcome and morning tea. The Minister
	will be followed by the Key Note speaker, Detective
an lega uldu	Inspector Kevin Hyland of the London Metropolitan Police Special Crime Directorate. Inspector Hyland will be
	speaking on Human Exploitation and Organised Crime.
If the Minister is being asked to make a presentation	
to someone such as an award, provide details of	
what the presentation is, what the Minister is required to do and who the presentation is to.	
Tequilecto do and who the presentation is to.	
Standard of dress – normal business attire, smart casual, formal/black tie	Normal business attire.
Speech details	
Length of speech required.	10 minutes
As a guide:	
Cocktail event or launch function – max 5 minutes	
General speech – max 10 to 15 minutes	
Keynote address – max 20 minutes	
Content of Minister's speech – please indicate what issues you consider will be of interest to the	To follow

audience.	
Speech style – pitching the speech. Is the speech taking place in a formal setting or is it an 'after dinner' speech?	The Minister will be speaking to a mix of NGOs and Government agencies, primarily from New Zealand, and largely from the Wellington region. The speech will take the form of a welcome immediately following the Maori welcome.
Is there to be a question and answer session following the speech? If so, how long? Please provide an indication of the questions the Minister may be asked.	No
Attendees	
Who will be introducing/thanking the Minister?	Bill Naik, Conference Chair, Manager of Fraud and Compliance, Immigration Risk and Integrity Division, INZ
Please indicate who the Minister should acknowledge as part of his greeting at the start of his speech.	Chris Park – any others?
Who else has been invited to speak? (Other Ministers or MPs). Please indicate any other important guests the Minister should be aware of	The Minister of Immigration will be the only Minister speaking at the event. Other speakers include: Kevin Hyland (as noted above) Elyana Thenu (President of the Christchurch Indonesian Society); Dr Patricia Kailola (Volunteer for Pacific Dialogue and visiting Research Fellow, Institute of Applied Sciences at the University of the South Pacific, Fiji Phil Marshall, Director of the Mekong Club, a Hong Kong-based private sector initiative against modern forms of slavery Craig Tuck, (Senior Barrister, LawAid Chambers) Matthew Morrison (Part-owner of All Good Bananas); Major Sue Hay (Assistant Director, Social Policy and Parliamentary Unit, Salvation Army); Lieutenant Missy Ditchburn (Salvation Army); Catherine Healy (NZ Prostitutes Collective) Chris Frazer (Social Policy and Parliamentary Unit Salvation Army) Major Campbell Roberts (Director Social Policy and Parliamentary Unit, Salvation Army).
Indicate the makeup of the audience and how many people in total are being invited or are expected to	The conference will be attended by a range of Government NGO and academic representatives. Up to 100 delegates

attend.	and speakers are likely to be present.
Media	
Are media being invited?	Yes
Will there be a media release issued by the organiser or host of the event? If so, please supply a copy to the Minister's Office one week prior to the Event, with information on when it will be released to the media and to who.	Yes
Facilities	
How will the venue be laid out? Please be a specific as possible - lecture style with podium at front/meeting around a table/informal, people standing, with or without podium.	The venue will be laid out lecture style - with podium at the front and delegates seated:
Contact details	
For organisational issues around the Minister's attendance (name, telephone number, email address)	Phillipa Guthrey, Manager, Immigration International 04 896 5212 Phillipa.guthrey@mbie.govt.nz
For the speechwriter to make contact, if required, to discuss content and elicit further information please provide an appropriate contact person's name, telephone number, email address.	Phillipa Guthrey, Manager, Immigration International 04 896 5212 Phillipa.guthrey@mbie.govt.nz
On the day, at the venue a contact, mobile number, and land-line number if possible.	Phillipa Guthrey, Manager, Immigration International 021 265 8298 Phillipa.guthrey@mbie.govt.nz
Often photographs are taken during the Minister's visit. If the organisation takes any photos, we would be grateful to receive copies. Often a staff member accompanying the Minister will take photos. In order for us to use/publish any photos taken, we need to obtain consent from the people in the photos. Please supply a contact (name, telephone number and email address) for the Minister's office to contact to arrange consent.	Phillipa Guthrey, Manager, Immigration International 04 896 5212 Phillipa.guthrey@mbie.govt.nz
Photographs taken of the Minister at an event may not be used in any way that could be perceived as an endorsement of the organisation, its products or services.	

Do you have any questions you need answered in relation to the Minister's attendance?	

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