

MINISTRY OF EDUCATION
Te Tāhuhu o te Mātauranga

Education Report: Approval for the establishment of Kumeu Primary School

Date:	17 October 2016	Priority:	High
Security Level:	In Confidence	METIS No:	1027137

18 OCT 2016
JS

Action Sought

Addressee	Action Sought	Deadline
Minister of Education	Approve the establishment of Kumeu Primary School	28 October 2016
Enclosure: Yes		Round Robin: No

Contact for Telephone Discussion (if required)

Name	Position	Telephone	1 st Contact
Isabel Evans	Director of Education Auckland	09 632 9333	✓
Fabio Pagano	Director Capital Works Northern	09 632 9537	
Janet Schofield	Planning Manager Schooling Networks	09 632 9433	
Ken White	Senior Advisor, Schooling Networks	09 632 9470	

The following departments/agencies have seen this report:	<input checked="" type="checkbox"/> MoE	<input type="checkbox"/> Other _____
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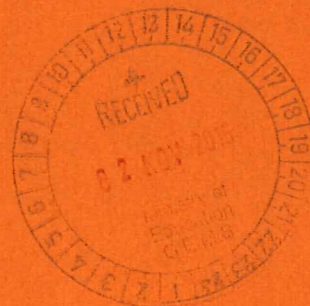
Minister's Office to Complete:

1 = very poor 2 = poor 3 = acceptable
4 = good 5 = very good

- Approved
- Noted
- Seen
- See Minister's Notes
- Signed
- Declined
- Needs change
- Overtaken by Events
- Withdrawn

- 2 NOV 2016

Comments:



Education Report: Approval for the Establishment of Kumeu Primary School

Executive Summary

1. The Ministry of Education recommends that you approve the establishment of a new primary school (Years 1-8) at 47 & 49 Gilbransen Road, Kumeu, Auckland to be known initially as Kumeu Primary School. It is proposed that the school would open for instruction at all year levels in January 2019.
2. Capital funding for Kumeu Primary School was announced in Budget 2015. A recent report to Joint Ministers described the financial implications of PPP3 [Metis No: 1010758]. Once the final costs of PPP3 have been confirmed the Ministry will apply to re-profile the funding of the school from capital to operating.
3. The proposed Kumeu Primary School has been included in the Ministry's third Public Private Partnership (PPP3) that was approved by Cabinet on 2 December 2015. The school now needs to be established so that an Establishment Board of Trustees (EBoT) can be appointed in order to support the later stages of the PPP procurement process, and ensure the community's educational vision for the school is reflected in its design. If you agree to the establishment, the Ministry would move to appoint an EBoT through the usual processes.
4. As the timeline for establishing the school and appointing an EBoT did not fully align with the PPP timeline, the Ministry has created an expert advisory panel consisting of educational advisors who have assisted in the preliminary property planning for the new school.
5. Kumeu/Huapai is an area with new residential developments and large areas of land that is zoned *future urban* under the proposed Auckland Unitary Plan. The Kumeu, Huapai and Riverhead areas are anticipated to grow by up to 9,200 dwellings over the next 30 years. In total, Special Housing Areas (SHA) and private developments could generate around 1,290 additional Year 1-8 students in the Huapai-Kumeu area.
6. There is currently a surplus of 61 student spaces in the school network. The predicted residential growth in the next 3-5 years is such that we consider the new school should be progressed for opening at the beginning of 2019. The new school will add significant additional capacity to the network and assist in accommodating projected roll growth from planned developments in the area.
7. The Ministry owns a 2.53 hectare site in Kumeu. It is planned that this site would accommodate Kumeu Primary School, as well as a satellite unit of Arohanui Special School, an early childhood education centre and a resource hub.
8. Consultation regarding the proposed establishment of Kumeu Primary School has been carried out in line with Section 157 of the Education Act 1989 (the Act) with schools whose rolls could be affected by this.

Recommended Actions

We recommend that you:

- a. **note** that Cabinet approved Kumeu Primary School as one of the schools for PPP procurement as part of PPP3 on 2 December 2015 [SEC-15-MIN-0028 refers];
- b. **note** that the establishment of Kumeu Primary School and appointment of its Establishment Board of Trustees is on the critical path for PPP3;
- c. **approve** the establishment of a primary school, to be known initially as Kumeu Primary School, at Gilbransen Road, Kumeu, Auckland, as provided under section 146 of the Education Act 1989;
AGREE / DISAGREE
- d. **sign** the attached *New Zealand Gazette* notice to establish the school; and
- e. **announce** your decision to establish the school by releasing the attached media statement.



Kim Shannon
Deputy Secretary
Sector Enablement and Support

Encl



Hon Hekia Parata
Minister of Education

2 / 11 / 16

Education Report: Approval for the establishment of Kumeu Primary School

Purpose of Report

1. The purpose of this report is to seek your approval to establish a new Year 1-8 school at 47 & 49 Gilbransen Road, Kumeu, Auckland. It is proposed that Kumeu Primary School would open for instruction at all year levels in 2019.

Background

2. Kumeu/Huapai is an area with new residential developments and large areas of land that are zoned *future urban* under the proposed Auckland Unitary Plan. a map of the area is attached as Appendix 1. Kumeu, Huapai and Riverhead areas are anticipated to grow by up to 9,200 dwellings over the next 30 years. In total, Special Housing Areas (SHA) and private developments could result in approximately 1,290 additional Year 1–8 students residing in the Huapai-Kumeu area.
3. The Ministry of Education owns a 2.53 hectare site in Gilbransen Road at Kumeu. The site is planned to accommodate a Year 1-8 primary school.
4. The school will be built with infrastructure, administration, library, resource and hall facilities for a final roll of 700. If approved, it would accommodate an initial roll of 560.

Population Growth

Huapai Triangle

5. A plan variation application was lodged in September 2014 to rezone this area to live residential zones. It has the potential for 1,200 sections, with 120 of those within the first qualifying development consent application. The land, located just south of the railway line at Huapai Village and near to Huapai District School, comprises a mix of small and larger rural lots. A large winery is also located on Station Road that is set to be developed with new housing.

Oraha Road

6. This area includes the properties at 105 Ohara Road, Lot 2 DP 452240 Burns Lane and 59 Burns Lane, Kumeu. It is intended that some of this area be developed into approximately 247 new sections and dwellings.
7. In total, these developments could generate around 1500 dwellings. Using the Ministry's standard methodology the two SHAs could result in an additional 450 children of primary school age residing in this area. This does not include growth from large areas of future urban land which are not part of SHAs.

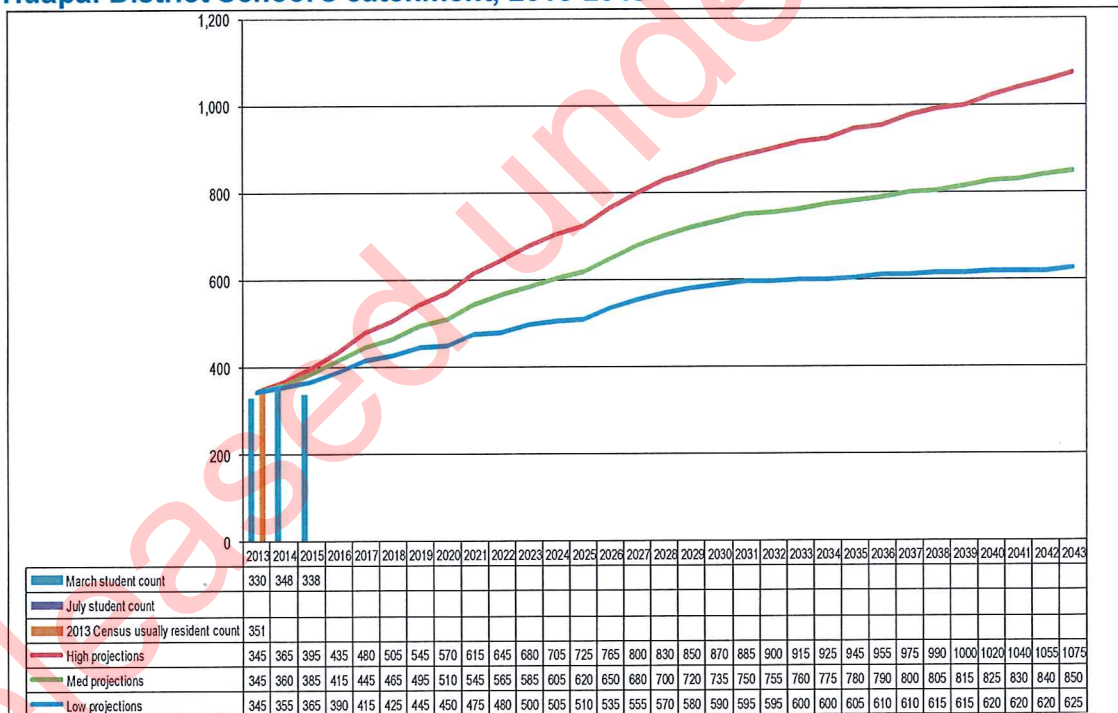
Private Developments

8. Auckland Council has provided information that indicates a further 2,800 dwellings, outside of SHAs, that are planned or consented across the Kumeu-Huapai area. Using the Ministry's standard methodology, these could result in a further 840 children of primary school age residing in this area.
9. Primary schooling in the Kumeu/Huapai area is currently provided by Huapai District School (Year 1-8). The school is currently at 97% capacity, with 457 students enrolled. The school is being master planned to increase its current capacity to 700 students. However, the increase in capacity will not be sufficient to cater for the expected growth in the area.

Population Projections

10. Figure 1 shows Statistics New Zealand projections (2013 base) for the Year 1-8 (age 5-12) population residing in Huapai District School's catchment, together with the total number of Year 1-8 students geolocated in the catchment in roll returns. For the purposes of this analysis, the catchment area has been defined by the Census Area Units (CAUs) of Huapai and Kumeu West.

Figure 1: Projected underlying population age 5-12 and reported student count in Huapai District School's catchment, 2013-2043



11. For the past three years the student counts have fluctuated and been below what was projected. The 2013 Census count was marginally above what was projected. The population projections show continued growth over the next 26 years with an increase of 465 children aged 5-12 years between 2015 and 2043 in the medium projection scenario.
12. The Ministry will continue to monitor population trends in this area.

Consultation

13. Under section 157 of the Act, you are required to consult with the Boards of Trustees of schools whose rolls are likely to be affected before establishing a new school. The Ministry has undertaken this consultation on your behalf, and has also consulted with local Members of Parliament, teacher unions and the NZ School Trustees Association. Due to the timing of the school holidays and the timetable for Board of Trustee elections, an eight week consultation period was set.
14. The schools consulted were:

Huapai District School	Riverhead School	Waimauku School	Woodhill School
Hare Krishna School	Taupaki School	Waitakere School	Arohanui Special School
Ridgeview School	Timatanga Community School	Whenuapai School	

15. The Ministry received two responses to its consultation, one from the Board of Huapai District School, and one from the New Zealand Education Institute (NZEI).

Response from Huapai District School

16. The Board is concerned about the timing of the new school and how this will affect its own development plans. In particular, it is concerned the new school will cause a delay to completion of its own classroom developments and its administration block.

Response from NZEI

17. NZEI raised concern about the impact on the Huapai District School roll and staffing if the expected growth does not occur. It considers that if the expected growth and residential development does not occur the school roll could be destabilised.

Ministry Comment

18. Construction is currently in progress at Huapai District School on a new \$6.5 million 16 classroom block providing seven roll growth and nine replacement teaching spaces. Further roll growth is expected at Huapai District School and it is anticipated a roll of up to 700 students (currently 457 students are enrolled) may need to be accommodated in the future in conjunction with the additional capacity to be provided by Kumeu Primary School.
19. As teaching space is added the Ministry acknowledges that non teaching space facilities will also require increased capacity and will continue to work with the school in planning future capital works to meet the impact of an expanding roll.

20. All new schools are required to implement an enrolment scheme. The Ministry works closely with the Establishment Board of Trustees to ensure that the proposed home zone will meet the new school's needs so that it is viable, while ensuring that the impact on existing schools in the network is carefully managed. New schools do not enrol out of zone students in the first three years of operation.

Financial Implications

Public Private Partnership (PPP)

21. Kumeu Primary School is included in the Ministry's third Public Private Partnership (PPP3) that was approved by Cabinet on 2 December 2015 [CAB MIN 0028].

Capital Funding

22. Capital funding for Kumeu Primary School was announced in Budget 2015. A recent report to Joint Ministers described the financial implications of PPP3 [Metis No: 1010758]. Once the final costs of PPP3 have been confirmed, which is anticipated to be in April 2017, the Ministry will seek to re-profile funding in order that capital and operating funding correspond to the liabilities arising through PPP3.

Establishment Board of Trustees

23. Every newly established state school has an EBoT. The EBoT's responsibilities include employment of the Principal and staff in the school, setting the school's strategic direction in consultation with parents, staff and students, and providing input into the new school design process. The EBoT is also responsible for development of the school's curriculum.
24. To facilitate the development of the proposed school in a timely manner, nominations were sought for the EBoT for Kumeu Primary School while the section 157 consultation was underway. To date five nominations have been received.
25. The process of appointing the EBoT has been delegated to the Ministry. If you agree to the proposed establishment, then once nominations have been assessed against the criteria for appointment, appointments will be made under section 98(i)(a) of the Education Act 1989.
26. If establishment is approved, the Ministry will also commence the appointment process for a Governance Facilitator for the EBoT. They will support the EBoT to become an effective governance body as they undertake their preparations for the opening of the school.

Risks

27. There is a risk that the population growth projected for this area will occur more slowly than forecast and that the school will not be fully utilised for some years. However, this risk is considered to be very low as the projections indicate that an additional school will be required by 2019.

28. The Ministry will continue to monitor demographic growth in this area in order to respond to future residential developments and population growth.

Next Steps

29. If you agree to the establishment of the school, a draft gazette notice is attached for your signature.
30. A proposed media release is also attached for your consideration.
31. Subject to approval for establishment, the next steps towards opening the school would include:
- a. publishing of the gazette notice to establish the school
 - b. appointment of the EBoT
 - c. EBoT and governance facilitator develop the vision and philosophy for the school
 - d. EBoT appoints a foundation Principal
 - e. EBoT determines school policy and governance practices
 - f. The Education Review Office undertakes a readiness review of the school.
32. A preferred bidder for the delivery of Kumeu Primary School through PPP3 is anticipated to be identified in early 2017 with a contract expected to be signed in April 2017. Works provisioning will be undertaken through 2017 and 2018 to support the opening of the school for term one 2019.



Office of Hon Hekia Parata

Minister of Education

NOTICE FOR THE NEW ZEALAND GAZETTE

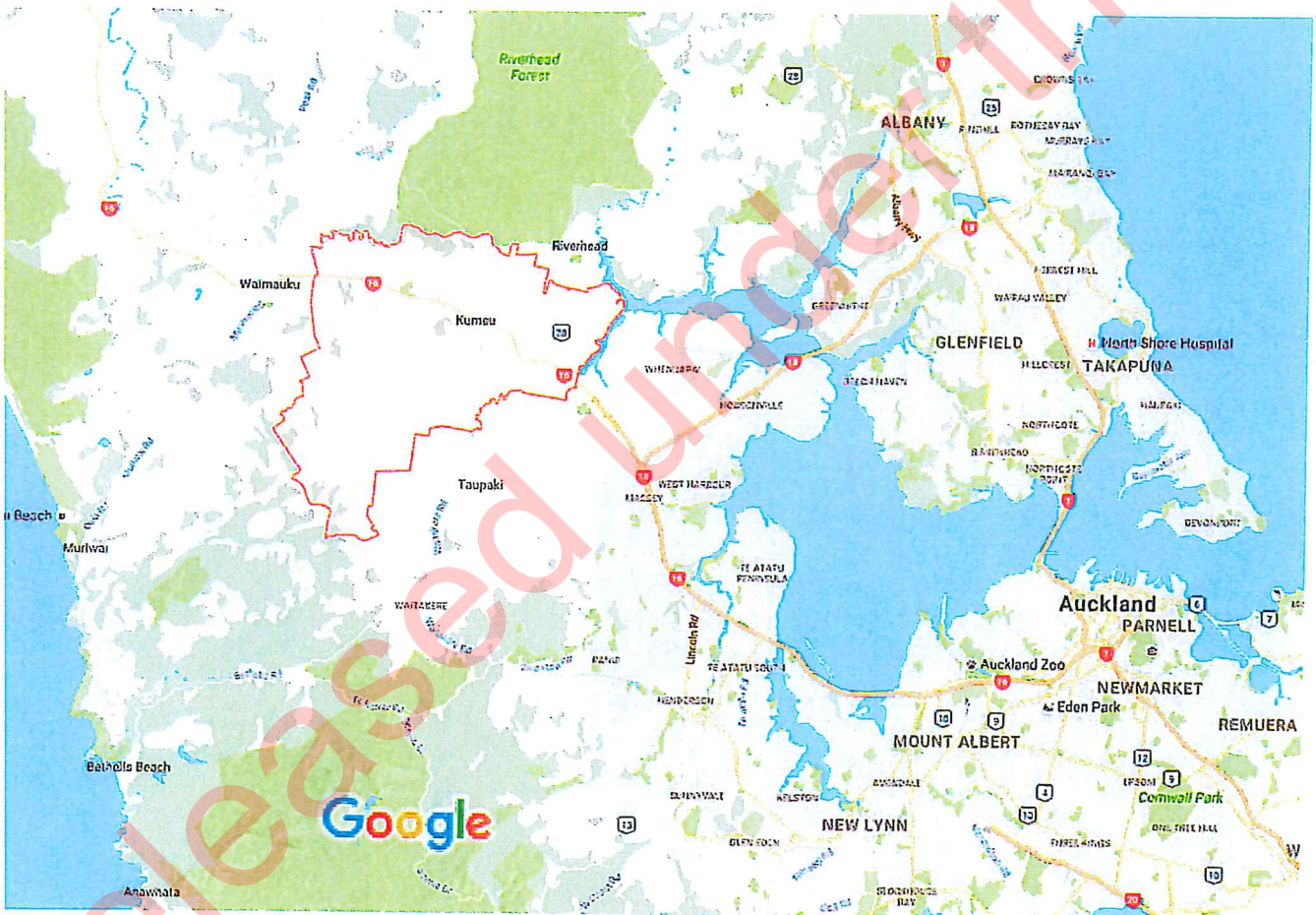
SCHOOL ESTABLISHMENT

Pursuant to section 146 of the Education Act 1989, I hereby establish a Year 1 - 8 school, to be initially known as Kumeu Primary School, at 47 & 49 Gilbransen Road, Kumeu, Auckland. The school will open for instruction at all year levels in term one, 2019.

Dated at Wellington this 2nd day of November 2016

Hon Hekia Parata
Minister of Education

Kumeu



Released under the Act